

1 VA MISSION ACT:

2 UPDATE ON THE IMPLEMENTATION OF THE COMMUNITY CARE NETWORK

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4 WEDNESDAY, FEBRUARY 5, 2020

5 United States Senate,

6 Committee on Veterans' Affairs,

7 Washington, D.C.

8 The Committee met, pursuant to notice, at 9:31 a.m., in
9 Room 418, Russell Senate Office Building, Hon. Jerry Moran,
10 Chairman of the Committee, presiding.

11 Present: Senators Moran, Rounds, Tillis, Sullivan,
12 Blackburn, Loeffler, Tester, Murray, Brown, Blumenthal,
13 Hirono, Manchin, and Sinema.

14 OPENING STATEMENT OF CHAIRMAN MORAN

15 Chairman Moran. The Committee will come to order.
16 Good morning, everyone. For our first hearing we are taking
17 on the topic of the implementation of the MISSION Act,
18 something that this Committee and Congress has spent a lot
19 of time on over a long period of time on community Care.
20 And I thank you, Dr. Stone, for you and your team joining us
21 on today's first panel. I also thank the witnesses on our
22 second panel for being here. I look forward to hearing
23 their perspective as well.

24 I certainly believe that the delivery of quality and
25 timely health care to veterans has been a top priority for

1 this Committee and for me. When our servicemembers leave
2 the military it is our duty to make sure they receive the
3 care that they have earned.

4 Congress enacted the MISSION Act to transform VA health
5 care into an innovation and responsive 21st century health
6 care system capable of addressing the challenges with
7 veterans today. And I think there is an important point to
8 be made, that the MISSION Act, while we talk about it, and I
9 just did a community care, care of the community, it is much
10 more than just that.

11 Our hearing today will focus on the efforts of the VA
12 to deploy community care networks. The network is central
13 to the MISSION's Community Care Program.

14 When I was a Congressman I represented a congressional
15 district size about the same as Illinois. No VA hospital in
16 that congressional district, and so I bring a perspective of
17 distance and travel time to my job in trying to care for
18 veterans. So, in part, I always remain interested in how we
19 care for veterans who live long distances from the VA's
20 presence and how we can expand that presence to them.

21 The VA recently completed Region 1 deployment of the
22 network, and the first four regions, representing the lower
23 48 states, are scheduled to be completed by the end of this
24 year. The Committee has concerns about how the VA is
25 building out the network and its ability to meet veteran

1 demand.

2 Under MISSION's expanded eligibility requirements, the
3 number of patients seeking outside care is supposed to
4 increase from 648,000 to 3.7 million. A recent VA OIG
5 report predicts wait times could worsen once MISSION is in
6 full effect. This is in addition to reports that the VA is
7 still struggling with scheduling delays and paying community
8 providers on time. We want to make sure this does not occur
9 and look forward to working with you, Dr. Stone, and others
10 at the VA, to ensure that.

11 We must take the opportunity to learn what happens in
12 Region 1 and have an honest conversation about the
13 difficulties that could threaten the network well before it
14 is fully deployed. We owe it to the veterans to get MISSION
15 right the very first time.

16 I now turn to my friend and Ranking Member, the Senator
17 from Montana, Senator Tester, for his opening statement.

18 OPENING STATEMENT OF SENATOR TESTER

19 Senator Tester. Thank you, Chairman Moran, and I want
20 to thank you for starting this meeting on time. I
21 appreciate that very, very much. And I want to thank the
22 three doctors for being here, especially you, Dr. Stone. I
23 appreciate the meeting we had last week and the conversation
24 you had with my staff and myself.

25 In the 90 days following implementation of the new

1 Veterans Community Care Program there were nearly 258,000
2 more referrals for the private sector than in the preceding
3 90 days. More concerning, there are 283,000 fewer referrals
4 for appointments in the VA during that same period. So
5 referrals for community care went up significantly and
6 referrals for the VA went down significantly.

7 I am concerned and I hope you are as well, and I need
8 to understand what has happened, and if it is still going
9 on, and if that is the intent. Congress did not create the
10 new Community Care Program to simply supplant VA care with
11 the private sector care, particularly when it takes less
12 time for veterans to schedule appointments to be seen in VA
13 facilities. It was set up to supplement VA care, in cases
14 where the veteran, who is the driver of the situation,
15 wanted to go into the community, for whatever reason that
16 might be.

17 If the VA is connecting veterans more quickly, why are
18 so many veterans getting their care in the private sector.
19 I am concerned that 43,000 vacancies in the VHA are one of
20 the chief reasons, and we talked about that, but I remain
21 frustrated that VHA is not making effective and aggressive
22 use of the authorities Congress has provided to recruit and
23 retain providers and support staff, particularly in areas
24 that are rural.

25 I am also concerned by reports that the decision

1 support tool that was supposed to assist veterans and their
2 providers in making decisions on where to get care is being
3 underutilized because providers are choosing not to use it.
4 My understanding is that the purpose of the DST was to
5 review the criteria prescribed in the MISSION Act and
6 determine whether a veteran is eligible and best served by
7 utilizing private sector care, that it would document the
8 decision rationale in the veteran's health record. However,
9 I understand that the VA will use a new referral process
10 that could complicate referrals even more. I do not
11 understand how creating a team to coordinate a decision is
12 quicker or makes more sense than a veteran and provider
13 making that decision.

14 I am also concerned that eight months into the program
15 VA does not have a clear understanding of how many
16 appointments have been completed in community care, and just
17 as importantly, how much that costs, with the budget coming
18 out next week. While I understand there is a lag time on
19 medical bills coming in for completed appointments I do not
20 understand how VA does not have an estimate of how much this
21 is costing taxpayers, and with the President's budget coming
22 in next week I do not see how that request will not be met
23 with some skepticism.

24 I can tell you this. If the request shows a sharp
25 increase for community care and level funding for in-house

1 care, VA needs to justify that and receipts to support that
2 request.

3 Dr. Stone, I know you are absolutely, unequivocally a
4 straight shooter, and I have no doubt that the policies you
5 advocate are in the best interest of the veterans, and I
6 mean that. But as chief VA witness today, it will fall upon
7 you to convince me, and others on this Committee, that the
8 VA is not simply sending veterans into the community because
9 it is easier.

10 We also need your assurance that the IT program to
11 support an expanded caregivers' program will be up and
12 running by the end of the summer, which, as you know, is a
13 full year after the VA was initially tasked with completing
14 this project. This is an important project, and it is an
15 important project to get moving. It is a project that
16 Senator Murray and the previous chairman of this Committee
17 wanted to get going, and I would tell you that the work on
18 this is critically important for the veterans who have been
19 waiting to be able to get assistance from the families and
20 have not been able to afford to do that.

21 So, Mr. Chairman, again I want to thank you for calling
22 this meeting. This is an important meeting. The MISSION
23 Act, I do not need to tell anybody around this table or
24 anybody at that table or any of the veterans sitting in the
25 crowd that it is a very, very, very important piece of

1 legislation, that if implemented properly can be an
2 incredible asset. If implemented improperly, can really
3 take away veterans' care. Thank you.

4 Chairman Moran. Senator Tester, thank you for your
5 opening comments. I do not know whether it is a reflection
6 on the United States Senate or a reflection on the fragility
7 of our relationship, but only in this setting can you get a
8 compliment for starting a meeting on time, the only
9 compliment I got from you.

10 [Laughter.]

11 Senator Tester. Listen, I think your wife dressed you
12 very well today.

13 [Laughter.]

14 Chairman Moran. I feel so much better now. I got two
15 compliments from you.

16 Dr. Stone, as I said earlier, welcome. This is Dr.
17 Richard Stone. He is the Executive in Charge of the
18 Veterans Health Administration. He is accompanied by the
19 following: Dr. Kameron Matthews, Assistant Under Secretary
20 for Health for Community Care, Veterans Health
21 Administration; and Dr. Jennifer MacDonald, the VA MISSION
22 Act Lead, also in Veterans Health Administration.

23 Dr. Stone, we recognize you for your remarks.

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1 STATEMENT OF RICHARD A. STONE, M.D., EXECUTIVE IN
2 CHARGE, VETERANS HEALTH ADMINISTRATION;
3 ACCOMPANIED BY KAMERON MATTHEWS, M.D., ASSISTANT
4 UNDER SECRETARY FOR HEALTH AND COMMUNITY CARE,
5 VETERANS HEALTH ADMINISTRATION; AND JENNIFER
6 MacDONALD, M.D., VA MISSION ACT LEAD, VETERANS
7 HEALTH ADMINISTRATION

8 Dr. Stone. Good morning, Mr. Chairman, Ranking Member
9 Tester, and members of the Committee. I appreciate the
10 opportunity to discuss VA's continuing success in
11 implementing the VA MISSION Act of 2018. This continues to
12 be a time of transformative change at VA. The MISSION Act
13 implementation is succeeding and has become part of our core
14 business as we prepare to deploy additional benefits to
15 support veterans and their families.

16 Alongside our DoD and HHS partners we intend to lead
17 the industry in quality health information exchange, opioid
18 safety, and ultimately care coordination powered by our new
19 joint electronic health record.

20 Additionally, we will lead in providing services to
21 veterans wherever they are, using the expanded reach of our
22 new Community Care Program. We are building a strategy that
23 will deliver health care excellence for veterans no matter
24 where they choose to live or to seek care.

25 On June 6th of last year, we successfully launched the

1 new Veterans Community Care Program, a cornerstone of the
2 MISSION Act. As the President promised, the MISSION Act has
3 been good for veterans and good for the VA. Veterans now
4 have enhanced care options and we are streamlining our
5 processes and our technology to make their experience of
6 care even better.

7 I would like to dispel any misconceptions about
8 privatization. The VA health care system is stable, and we
9 are growing in the amount of care we are delivering, and we
10 continue to approach care delivery as an integrated
11 organization ensuring veterans receive the right care at the
12 right time, whether that be through our direct care system
13 or through our community partners.

14 Since June 6th of last year, VA has authorized more
15 than 3.85 million episodes of care in the community. But in
16 the first quarter of fiscal year 2020, we provided direct
17 care services to over 315,000 individuals each and every
18 business day. That is 2,100 more individuals receiving care
19 each day than the same period last year. That is more than
20 3,000 additional appointments every day in the direct care
21 system.

22 You have given us, through this act, the tools and
23 resources to make us the most accessible health care system
24 in the industry. Our network of 880,000 community-based
25 providers provide an unprecedented range of options for

1 veterans. VA remains committed to strengthening the VA
2 health care system, expanding access, and pushing the
3 boundaries of what is possible in serving our nation's
4 veterans.

5 I would like to highlight the satisfaction rate
6 veterans are experiencing using this new benefit. Veterans'
7 expression of trust in VHA has risen to 88 percent in the
8 last fiscal year. Similarly, our home telehealth program
9 has had trust scores reaching 91 percent. This indicates
10 successful efforts to provide trusted convenience wherever
11 care is delivered.

12 Claims payment, timeliness to community providers
13 remains a top priority as we modernize antiquated legacy
14 payment systems. A new claim auto-adjudication system was
15 implemented last month, and VA's third-party administrators
16 under the community care contract, both TriWest and Optum,
17 are paying the vast majority of claims in a timely manner.
18 We are committed to being an excellent partner to the
19 community providers who have expressed trust in us by
20 signing contracts with our network.

21 Other aspects of VA's modernization and advancement
22 under the MISSION Act include telehealth, the new
23 scholarship program, the education debt reduction program.
24 These are tools that you have provided us, in telehealth
25 especially, that has allows us to bring provider expertise

1 across state lines. VA recently announced the delivery of
2 telehealth services to more than 900,000 veterans and over
3 2.6 million episodes of care in the last fiscal year, an
4 increase of 17 percent. The new scholarship program allows
5 us to recruit by providing scholarship funding in exchange
6 for a commitment to serve American veterans.

7 We knew when we began implementing the VA MISSION Act
8 that we had the potential to make an enormous positive
9 impact for American veterans. Today we have begun to
10 demonstrate that potential. We will continue to work to
11 improve veterans' access to timely high-quality care in VA
12 facilities both in person and virtually, and we will augment
13 this, when appropriate, with excellent choices through our
14 robust network of community partners.

15 I am very proud of the future that we are building on
16 behalf of America's veterans and their families, and
17 sincerely appreciate this Committee's continued support.

18 Mr. Chairman, this concludes my statement. My
19 colleagues and I are prepared to answer any questions that
20 you may have.

21 [The prepared statement of Dr. Stone follows:]

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1 Chairman Moran. Dr. Stone, thank you very much.
2 Thanks for your opening statement and your presence here
3 today.

4 The VA worked hard to find the best practices in the
5 private sector and other federal health care delivery
6 systems to land on where we are and the best standards for
7 veterans' access to primary care, mental health, and
8 specialty care. I am frustrated when I discovered that the
9 contracts for Regions 1 to 4 do not incorporate the
10 standards outlined in the MISSION Act.

11 My view is--I do not think this is controversial or
12 disputed--is that those contracts must reflect the law, and
13 perhaps the VA, although I would be skeptical that you
14 could, could convince me that those are not the right
15 standards, but I do not think that is a discretionary call
16 for the VA. And so I am disappointed that the standards in
17 the contract for Regions 1 and 4 do not reflect that.

18 The consequence, I think, is longer wait times, drive
19 times for veterans that I represent. It is an example of
20 where a requirement by law, that this Committee worked
21 diligently to determine what it should be, is not being
22 complied with by the VA.

23 I suppose, on one hand--let me say it this way. I am
24 pleased to discover in the contracts with Region 5 the
25 standards of the MISSION Act are incorporated in the

1 contract. So my hope is that this means that the VA is
2 going to now incorporate those standards in the contracts
3 for the previous Regions 1 through 4.

4 So Dr. Stone, can you and your colleagues tell me what
5 I should know about my frustration?

6 Dr. Stone. Senator, I appreciate this discussion
7 because I think there is a difference in interpretation of
8 the law, and I think we need to resolve that. I think we
9 are getting closer. You know, when I was with DoD we went
10 through multiple versions of TriCare before. Now we are on
11 seven or eight, and we are getting it right.

12 But I think that we have demonstrated in Region 5 that
13 we need to place into the contracts access standards.
14 Unfortunately, in highly rural areas, including in your own
15 state, we are finding that even though our penetration of
16 the market is higher than Medicare participation, in many
17 counties, that we still would not meet either the 30- and
18 60-minute drive time or the 20- and 28-day standard. The
19 American health care system is just not as robust as what we
20 have committed ourselves to under the Secretary's
21 leadership.

22 I will defer to Dr. Matthews for additional discussion.
23 I think we can resolve this. I think it is very clear, and
24 you have been very clear on what you would like us to get
25 to. I just do not think that the American commercial health

1 care systems are prepared to comply in the manners that we
2 would like to.

3 Chairman Moran. I do not think, Dr. Stone, that there
4 is a requirement that, for example, the region that Kansas
5 is in had a different TPA prior to today. The network is
6 different. The providers are--there are providers that were
7 utilized in the previous network not being utilized or
8 contacted today. I do not think the requirement is,
9 although that creates some--I do not think--let me finish
10 the sentence. I do not think the requirement is that the
11 same providers have to be utilized, or even the same number
12 of providers.

13 But it does suggest to me that there is more outreach
14 that could be done if the suggestion is that the private
15 sector is not sufficient to meet the needs. The previous
16 TPA was using additional providers than the current TPA, so
17 that says something to me about expanding the network. And
18 then the answer that we have received from the VA is that
19 there is a study to be done, a utilization study, to
20 determine what else needs to be done, and again, I worry
21 that if you wait for a utilization statement, the veterans
22 who are receiving care in the community will not be able to
23 access that care and your utilization study will
24 underestimate, undershow the demand for services and we will
25 be shrinking the opportunities, not at least stabilizing

1 them or increasing them.

2 Dr. Matthews. Sir, we are definitely in agreement that
3 this is an area that needs to be addressed with regard to
4 providing the consistency between the regions. The
5 background for Region 5, we placed that solicitation
6 publicly after the MISSION Act was passed, so we had the
7 access standards. If you also read the RFP, however, there
8 is a very large section about waiver of those access
9 standards that we actually adopted from the Medicare
10 program, such that when the TPA recognizes that there is not
11 the availability of providers, that they cannot meet those
12 access standards, there is a level of criteria that they
13 need to provide data upon to set a level of access that they
14 can then produce in the network. And between the TPA and
15 VA, we would then agree that, particular to those counties,
16 to those area, that indeed that would be the standard there.

17 So the access standards, as Dr. Stone mentioned, would
18 be our ultimate goal, but recognizing that contractually
19 there is no way we could hold the network accountable to a
20 level of adequacy that just does not exist in the industry.

21 Chairman Moran. I appreciate that answer. In part, I
22 was pleased to learn about the new standards, the current
23 standards being utilized in Region 5, but you are telling me
24 they could be something less.

25 Dr. Matthews. Yes.

1 Chairman Moran. So maybe a little disappointment,
2 perhaps in the right direction.

3 But I would conclude by saying that my expectation is
4 that the TPAs in Regions 1 through 4 also have a provision
5 that the standards can be increased or the demand upon them
6 can be increased, and so it works both ways. And I
7 understand that the standards were not in place when the
8 first RFPs were proposed.

9 Dr. Matthews. Exactly.

10 Chairman Moran. We need to get us to the point, in my
11 view, in which we are using the statutory requirements and
12 they are uniform throughout the region. So thank you.

13 Dr. MacDonald. Senator, if I may add, I had the
14 privilege, sir, of seeing you stand next to the Secretary
15 and witnessing in person your commitment to access for
16 veterans in western Kansas, and that is a goal we share
17 collectively here with you and with the Committee. We want
18 to make sure that no matter where a veteran chooses to live
19 that they have access to not only our system but to the
20 right care, and we believe that this is a cross-functional
21 strategy.

22 That is what we are tackling now, that the network
23 adequacy in community care is a piece of this. So is
24 telehealth. So is deploying our providers with the mobile
25 deployment teams that are set forth in the MISSION Act to

1 bring providers to rural areas where they need to be and
2 where they need to meet people's needs in person. We think
3 this is a cross-functional strategy that will need our
4 partners' input as well and your feedback, but we aim to be,
5 as Dr. Stone said in his opening statement, the most
6 accessible and convenient health care system in history.
7 And to do that we need both that network adequacy and the
8 other pieces and tools in the MISSION Act that you have
9 given us.

10 Chairman Moran. Thank you, Dr. MacDonald. Thank you,
11 Dr. Matthews. Thank you. Yes, ma'am.

12 Dr. Matthews. Do you might if I just one more
13 clarifying point, because I definitely heard you. This
14 transition between our networks is a critical time. We need
15 to assure that veteran care, first and foremost, is not
16 threatened, that continuity of care is in place, and that we
17 have adequacy to meet those needs.

18 I just wanted to also highlight, however, that under
19 the Choice program, under PC3, the actual majority of care
20 was not purchased through the network providers. It was
21 purchased through what we called individual authorizations.
22 A lot of times we were paying at higher rates. These were
23 different sets of contractual agreements, if at all, between
24 the VA and the providers directly.

25 Moving to the CCN realm is a very different space for a

1 lot of these providers, particularly our home health and
2 dentistry providers, who were never networked with us
3 previously. So we are really bringing on a different
4 relationship than they had previously experienced and
5 sometimes different reimbursement rates than they had
6 previously experienced.

7 So walking the path between what was formerly,
8 particularly under the Choice network, now PC3, to CCN is
9 not exactly one-to-one.

10 Chairman Moran. Thank you. I look forward to
11 resolving this, what I think we all agree is an important
12 issue.

13 Senator, excuse me for going so long. It does not set
14 a precedent. Senator Tester.

15 Senator Tester. Thank you, Mr. Chairman, and I
16 appreciate your testimony, and I appreciate you talking
17 about adequacy of care. I think we are talking about a
18 different population than general population, and their
19 challenges are greater because they often have multiple
20 issues that they are dealing with. And so I think that is
21 critically important.

22 As I look at my little local hospital, and I live in a
23 very rural area, it is a great little hospital but I am not
24 sure it could meet the needs of the veteran, just to be flat
25 honest with you, at least not to the level that the VA does.

1 So thank you for that.

2 Dr. Stone, it is always a challenge to forecast how
3 much funding it is going to cost for community care. There
4 is just no doubt about it. It is a problem forecasting
5 that, because it is an unknown that we have not got the
6 metrics behind it to find out.

7 In 2017, as you well know, Congress stepped in three
8 times to provide additional funding for the Department so it
9 would not exhaust the Choice program funding. I am
10 concerned that we may be headed down that path again.

11 Eight months into the new Community Care Program, VA
12 has not provided, or cannot provide, one or the other, the
13 number of referrals that became appointments. I get the
14 number of referrals but we do not know the number of
15 referrals that became appointments. And thus, I do not see
16 how we can figure out how many dollars are associated with
17 those appointments and whether usage is in line with the
18 projections that you and other smart people have developed
19 when this program was set up.

20 So Dr. Stone, do you have any concerns that the VA may
21 be over budget with this program?

22 Dr. Stone. Senator, I think you asked the key question
23 that keeps me up at night, and that is that this is a brand
24 new program. In the six months before June 6th we sent 2.7
25 million episodes of care out. In the six months after, we

1 sent 3.8 million episodes of care out. But we have seen the
2 appointing and the authorizations not turn into bills coming
3 back in. Now we have way better criteria in our regulations
4 on how long a vendor has to bill us. We have followed the
5 Medicare standard that you have got to have the bill in in
6 180 days, so we can follow this.

7 Dr. Matthews briefs me on a weekly basis on the volume
8 of referrals and authorizations, but we are still waiting
9 for bills to come in. As we have seen this, it appears the
10 authorizations are beginning to drop. We had predicted that
11 there would be some kicking of the tires for community care
12 and then it would drop off. That appears to be happening.

13 Now our burn rate through dollars in community care is
14 running just over \$1 billion a month. It may reach \$1.1
15 billion. You gave us about \$15 billion in the budget. I
16 think we are safe, but part of this has to do with that
17 timeliness of getting our bills paid, which is an absolute
18 commitment that was in my opening statement. And we will
19 keep you informed on a quarterly basis of our burn rate of
20 dollars. But I am confident, at this point, that we are
21 sufficiently funded, that we will not be up here asking for
22 additional dollars.

23 Senator Tester. So in a previous program called
24 Choice, one of the problems that I had, and one of the
25 reasons I, quite frankly, beat the third-party provider up,

1 of which we have the two here sitting, that will be on the
2 next panel, is because the providers were not being paid in
3 a prompt time. One hundred 80 days, by my math, is six
4 months, and if the providers are not getting the bills in in
5 six months--and I will bring this up to the next panel--
6 maybe the problem was not the third-party providers.

7 Dr. Stone. Well, let me say this. It can take a month
8 for us to package a consult for routine care. That is
9 something we are actively working on to fix and to get down
10 to our three-day standard. That has actually been worked on
11 in various sequesters for the last number of months. But at
12 that point it is given to our third-party TPA, who then
13 works to handle this, but it can take another month to get
14 people in. If a provider does not get a--

15 Senator Tester. Because you are getting two mics, Dr.
16 Stone? What the heck?

17 [Laughter.]

18 Dr. Stone. No. This is me in stereo.

19 Senator Tester. That is no problem.

20 Dr. Stone. This is me in stereo, sir.

21 Senator Tester. What is that?

22 Dr. Stone. This is me in stereo.

23 Senator Tester. Yeah, exactly. I get you in both
24 ears.

25 Dr. Stone. So we are working to get this right. I am

1 as frustrated as you are, but I have to say to you that at
2 this point our budget looks good and looks solid, but on a
3 quarterly basis I think we need to be up here with
4 leadership talking about our burn rate in dollars, and
5 making sure we have got it right.

6 Now, by the same token, it appears that our funding
7 within the direct care system is correct. But I want to
8 think about the disincentive to a medical center director
9 who, if they are short of funds, or think they are short of
10 funds, can just say, "Well, I am just going to send
11 everything out to the community because it is going to go to
12 Dr. Matthews." And it is one of the weaknesses in the way
13 we bucket funds in the current budgeting process. It is way
14 beyond where you want me to go in a five-minute answer, but
15 I will tell you we struggle with creating the right
16 incentives to get care correct in the way we currently
17 bucket funds.

18 Senator Tester. I will be very brief. The quarterly
19 update is critically important and even more if necessary,
20 in my opinion. And I will speak for myself on this, but I
21 think working for flexibility in those dollars to make sure
22 that the veteran is driving the bus, and they are going,
23 that is really going to be critical. So that is all I have
24 got. Thanks. I have got another round of questions but
25 that is all I have got for now.

1 Chairman Moran. Thank you, Senator Tester. Dr. Stone,
2 I think it is an awfully important point about the buckets.
3 I can see the incentive process, circumstance being very
4 problematic for the future of this, how we handle this.

5 Senator Rounds?

6 Senator Rounds. Thank you, Mr. Chairman. Dr. Stone,
7 thank you to you and your colleagues for being here today.

8 In your written testimony, and then also in your visit
9 with us earlier, you said that the MISSION Act
10 implementation is succeeding and that VA is leading the
11 health care industry forward. With all due respect, when it
12 comes to paying provider claims, I would suggest that I have
13 a very different opinion about what the definition of
14 success should be.

15 In South Dakota, and Dr. Matthews was kind enough to
16 come to my office last week and we had a chance to visit,
17 South Dakota has got 880,000 people in the entire state. We
18 have got about 8 percent of our population, or thereabouts,
19 is veterans. I have got two providers alone already that
20 have between \$5 and \$6 million in unpaid bills, and these
21 are through the direct care program.

22 And I am just curious, these are the large providers.
23 The small providers, the folks that really are part of that
24 community care network that we want to be able to use, they
25 are telling me that in some cases they have over \$20,000 in

1 unpaid bills. And when you suggested that you were not
2 getting the bills in a timely fashion and so forth, I am not
3 sure where the hang-up is, but it seems to me that they are
4 billing but we are not paying.

5 And right now we have got small providers out there
6 that want to provide services to the veterans, and, in fact,
7 they are, but at some point they are going to say, "I cannot
8 afford to do it anymore." The larger guys, they will keep
9 doing it, at least for a period of time. They may be
10 frustrated and they may get angry. But there is something
11 wrong with this thing right now, and we need to nip it as
12 quickly as possible.

13 Dr. Matthews was in my office and indicated that she
14 would do a short-term attempt to fix on the ones that we
15 have got right now, but, look, this is not the way it is
16 supposed to work. And I just want to disagree with you that
17 this is a successful implementation at this stage of the
18 game.

19 I would like to know where, if you--in listening to my
20 discussion with you right now, if you can give me your
21 thoughts about where we may be having this disconnect
22 between where my providers are not getting paid and your
23 thoughts that--it almost sounded like you were saying they
24 were not sending the bills in.

25 Dr. Stone. Senator, I absolutely agree with you that

1 we are not where we should be, and in my opening testimony I
2 said that we are changing antiquated systems. What I want
3 to reassure you is this is not our third-party
4 administrators. This is not Optum and TriWest. This is
5 internal to VA and this is exactly the work that Dr.
6 Matthews is doing to correct our processes. Our processes
7 do overwhelming oversight to every bill, and it slows the
8 process down.

9 Now when we came here a year and a half ago we were
10 processing 100,000 claims a month. We are now processing
11 over 1.1 million claims a month, approximately the number
12 that we are getting in each month. But we have got to
13 correct this backlog. So if we get a million claims a month
14 and I say to you we have got a 60- to 90-day backlog, it
15 does not take you very long to figure out how many claims
16 that we are sitting on. That is an inappropriate place to
17 be as a partner to any size business.

18 Senator Rounds. Dr. Stone, I think we are in agreement
19 that it is inappropriate and that our goal should be to
20 eliminate it. What I am looking for is the goal is
21 admirable to eliminate the problem. What I am hoping to
22 hear is what are the steps that are being taken to fix the
23 problem?

24 Dr. Stone. There are three. Number one, auto-
25 adjudication of the claims, using the eCAMS system and

1 setting up appropriate business rules to auto-adjudicate.

2 Senator Rounds. How long is it going to take to get
3 that done?

4 Dr. Stone. My view is, and what Kam has reassured me,
5 is that by this summer, within the next 90 days, we will be
6 running really well with eCAMS.

7 Senator Rounds. So that would be a good date for us to
8 target and see whether or not we are making progress.

9 Dr. Stone. Yes. Absolutely.

10 Senator Rounds. What next?

11 Dr. Stone. I think the second piece is to change our
12 business rules on overwhelming audit, where we audit every
13 claim, unlike Medicare that audits every 100th claim or
14 every 1,000th claim. I think we can get that. That is
15 being instituted as we speak.

16 Senator Rounds. What is it now and what is it going
17 to, sir?

18 Dr. Stone. Dr. Matthews?

19 Dr. Matthews. We actually audit every claim prepayment
20 at this point, just in order to avoid the fraud and waste of
21 overpayment, the incorrect, underpayments. It is a
22 significant amount of work that unfortunately is quite
23 manual. We are trying to balance, of course, having
24 accuracy of payment as opposed to--

25 Senator Rounds. Well, let me just ask, Mr. Chairman,

1 if you do not mind, then what you do, or what is your plan
2 for when you are going to have that process changed, and
3 what will it look like when you are done?

4 Dr. Matthews. Sure. That actually will be tied in
5 with the auto-adjudication rules that are going into the
6 new--

7 Senator Rounds. So within 90 days.

8 Dr. Matthews. Yes.

9 Dr. Stone. I think the third piece is enhanced
10 contracts for outside vendors to pay bills. Even our third-
11 party TPAs use outside companies to help pay bills. That,
12 we just moved over 100 personnel against that contract
13 contractually, to enhance this. I think all of this, you
14 should see a very positive trend over the next 90 days with
15 resolution as we go forward, and that resolution ought to be
16 clear the next time we are talking about this.

17 Senator Rounds. Thank you. Thank you, Mr. Chairman.
18 I will just say this. As long as those third-party payers
19 get paid by the VA, it will work. But if you are not paying
20 the third-party payers on time, it will not work very long.

21 Dr. Stone. And it is my understanding, and I am sure
22 you will ask the TPAs sitting behind us, are we paying our
23 bills on time, and it is my perception we are.

24 Senator Rounds. I have already asked the question,
25 sir.

1 Dr. Stone. Thank you, sir.

2 Senator Rounds. Thank you.

3 Chairman Moran. Senator Rounds, thank you very much.

4 Senator Manchin?

5 Senator Manchin. Thank you. Thank you, Senator Moran.

6 Thank you all of you for being here.

7 I have got two questions. Dr. Stone, I think you know
8 the first question, concerning the VA deaths. We have over
9 11 murders at the VA hospital in Clarksburg, West Virginia.
10 It has been a year and a half, and maybe you can update me a
11 little bit. I get calls every day still yet from families.
12 And I know you were kind enough to come in and we talked
13 about it, and I appreciate that, but if you have any new,
14 updated messages or information that I can give to the
15 families in West Virginia I would appreciate it.

16 Dr. Stone. Senator Manchin, you and I share our
17 abhorrence of what occurred here, and I appreciate the time
18 you gave me in your office to have a discussion of this. I
19 cannot give you additional information.

20 Senator Manchin. Timelines?

21 Dr. Stone. I am subject to the same restrictions that
22 you are. I meet with the IG every two weeks, and this is
23 all in the hands of--

24 Senator Manchin. I have that the U.S. attorney, the
25 one who was on the case, has left and there is another?

1 Dr. Stone. I am not aware of that.

2 Senator Manchin. You are not sure?

3 Dr. Stone. I am not aware of that. I can also tell
4 you that I find out most through either the plaintiff's
5 attorney or the media of what is going on here.

6 Senator Manchin. Well, and I hope--

7 Dr. Stone. And what I can assure you is that we
8 believe that this is a safe site for veterans to receive
9 care. You and I had that discussion.

10 Senator Manchin. Right.

11 Dr. Stone. We believe it is a safe site. We believe
12 that we have discharged the employee that was involved in
13 this, and we look forward to resolution. But the continuing
14 pain in this community is intolerable.

15 Senator Manchin. It is just unbelievable, for the
16 families who might have lost a loved one during that period
17 of time that is in question, and if that person has died
18 they still believe it could be attributed to the care they
19 were getting. It is just very hard. And a year and a half.
20 You have to admit to yourself no family should go through
21 that.

22 So I am not here chastising. I am basically saying
23 that the corrections that you tell me have been made, I have
24 not had complaints since then from the patients and from our
25 veterans, and I appreciate that. But I just do not have

1 answers, and my heart bleeds for the families I just do not
2 have answers for.

3 Dr. Stone. Senator, I appreciate the leadership you
4 have shown in this and the manner in which you have handled
5 it, and I appreciate the time you have given me in
6 discussing it honestly.

7 Senator Manchin. Please, and we will talk further
8 privately.

9 Dr. Stone. Thank you, sir.

10 Senator Manchin. Okay. As far as on the MISSION Act,
11 sir, I had my doubts about MISSION Act. I have got to be
12 honest with all of you. I thought it was a back door to
13 privatizing VA and I am very, very much concerned about
14 that. I am on high alert, if you will. I have got 112 jobs
15 unfilled in the VA in West Virginia, in my four VA
16 hospitals, and some of those are in the most critical care.
17 And to outsource that would not assure, in rural areas, that
18 they are going to get the care outside. A veteran wants to
19 get care in a veteran hospital. They feel secure there.
20 They feel good. People understand their concerns, their
21 needs, and where they come from. So my concern has been
22 basically of not staffing in the specialties that we need
23 and also the care that we can give.

24 I will give you an example. We did outside--there was
25 outside immune work done, and we could do it inside if we

1 had basically the necessary equipment that it took for the
2 investment. I think you and I talked about that, that they
3 were able to do it for about one-third of the price and do
4 it much quicker.

5 So I know the veterans hospitals in my area are capable
6 of doing this work, and the veterans are much satisfied with
7 it. But I also understand, and I appreciate the intent of
8 MISSION was if you do not have it, shouldn't the veteran
9 have the opportunity to have the best care? And I still
10 feel very strongly. I am just concerned that we are
11 abdicating our responsibility.

12 Dr. Stone. Let us talk just then a little bit about
13 what we are sending out. Ninety percent of the increase in
14 consultations that are going out to the community are
15 specialty care. We are not seeing an increase--

16 Senator Manchin. I do not mean to interrupt you
17 because I know our time is limited. But on that, do we have
18 a good review process of the doctor who evaluates? Because
19 I am understanding, if I am a veteran, I come in to the VA
20 center, they evaluate me and decide where the best care
21 would be. Is there anyone evaluating the evaluation doctor
22 or that process is accurate?

23 Dr. MacDonald. Yes, Senator, and actually this is an
24 area of intense focus for us right now. As we have briefed
25 Committee staff, we are pursuing what we are terming our

1 referral coordination initiative. This is modernizing the
2 way we process referrals, modernizing the experience the
3 veteran has, and as clinicians sitting up here, I think we
4 all understand walking out of a visit and waiting for the
5 phone call about when that next step in care will have--will
6 happen, the uncertainty of that.

7 We are changing that and bringing ourselves in line
8 with industry best practice, and instead having a referral
9 coordination team take care of that veteran immediately, do
10 today's work today, as is a best practice, pass on the
11 uncertainty and instead give the veteran certainty about
12 when that care will happen and what that next step will be.

13 Senator Manchin. We would love to give you the input
14 we are receiving, because we are not getting those same
15 types of reports that you might, and we will give you the
16 concerns that we have of how they have been evaluated and
17 how they have been basically passed on.

18 Dr. MacDonald. Glad to hear that, Senator.

19 Senator Manchin. And it might be of help. I hope it
20 does.

21 Dr. MacDonald. We are confident and we are actually
22 very encouraged to hear that when most veterans are
23 interacting with the new initiative, our referral
24 coordination teams, that they are telling us that they want
25 to be with VA, that they want to stay with us and have that

1 continuity.

2 Senator Manchin. They tell me this all the time. I
3 just wanted to reiterate to you all and make sure we are
4 doing everything we can to get the service within the VA
5 system.

6 Dr. MacDonald. Absolutely.

7 Senator Manchin. And this should not be a
8 privatization move at all, in no way, shape, or form.

9 Dr. MacDonald. Absolutely, and glad to discuss
10 further, Senator.

11 Senator Manchin. Thank you. Thank you.

12 Chairman Moran. Senator Brown.

13 Senator Brown. Thank you, Mr. Chairman. Dr. Stone,
14 thank you for the work you have done with our office,
15 especially in Cincinnati. Thank you.

16 I want to build on Senator Manchin's questions with the
17 same skepticism about sort of where this has all gone and
18 the desire for some, many in the Administration and the
19 Senate to privatize, as they want to privatize Social
20 Security and the prison system and public education, all the
21 things. I heard the President talk about failing government
22 schools. That term just--I mean, I--most of us, certainly
23 the three of you believe in public service as we all should.

24 The two topics I want to more specifically address for
25 Dr. Stone, the quality of care veterans receive in the

1 community and ensuring VA medical centers have the resources
2 they need to fulfill their missions. And similar to what
3 Senator Manchin asked, but when we voted for the MISSION Act
4 we never intended to have community care at the expense of
5 VA care, especially when VA typically outperforms community
6 health care facilities. And what Senator Manchin said about
7 the comfort veterans feel when they are Wade Park, or they
8 are at the Dayton VA, and the wonderful veterans hospitals
9 around the country.

10 But I have heard VA facilities in my state, and I am
11 going to guess throughout the country, have a budget
12 deficit, and because of that deficit employees are going to
13 be let go. My question is, Dr. Stone, are VHA medical
14 facilities operating with a budget deficit?

15 Dr. Stone. Sir, they are not. There is no budget
16 deficit. There is no hiring freeze.

17 Senator Brown. Have you changed your patient care
18 model?

19 Dr. Stone. So here is what happened. When we stood up
20 the new Community Care Program we loaded enough money, and
21 we talked about this a little earlier, we loaded enough
22 money into the Community Care Program that if I run short it
23 will be a lot easier for me to come up and look at you and
24 say, "I have got to pull money out of the purchased care and
25 put it into the direct care system." So we actually

1 budgeted right on target, and we are performing right on
2 target. In fact, last week we went into a budget burn
3 sequester with all of our leaders of each of the regions.
4 In 15 of the 18 VISNs we are right on target. In three we
5 are burning a little hot, and I expect them to bring this--

6 Senator Brown. So let me--sorry to interrupt you--

7 Dr. Stone. And let me just finish this statement
8 before you go ahead. We are about 1 percent off of where we
9 need to be in those three regions.

10 Senator Brown. So if you have not changed the patient
11 model and you do not have a budget deficit, how does a
12 facility let 100 employees go over the course of three years
13 and not see a degradation of services to veterans?

14 Dr. Stone. I am not aware that there are 100 employees
15 that have been let go. Now there are some openings and
16 there is some strategic hiring. Let me talk to you about
17 that. One of our biggest problems is very high-cost
18 specialists exceed the reimbursement--the pay caps that we
19 have.

20 So a neurosurgeon or a gastroenterologist, a
21 gastroenterologist can finish their residency and come out
22 and command a \$375,000 salary. We are capped at \$400,000.
23 So we have trouble recruiting in certain very high-cost
24 specialties because of the pay caps, and it is something we
25 are going to have to deal with.

1 I have got over 300 specialists that are at their pay
2 caps today, so there is no sense of us hiring a neurosurgeon
3 nurse to support a neurosurgeon if I cannot hire the
4 neurosurgeon.

5 In California alone, one of the really high-cost
6 markets for us, I have got over 400 nursing openings because
7 we cannot compete. So we were just at UCLA and Los Angeles
8 last week, working on the homeless issue. UCLA, across the
9 highway from our campus, is picking off huge numbers of our
10 nurses because we just cannot compete because of the pay
11 caps.

12 Senator Brown. I guess I am not entirely convinced.

13 An unrelated topic. A year ago you told this Committee
14 the Department was 90 days away from a recommendation on
15 bladder cancer and hypertension and Parkinson's related to
16 Agent Orange exposure. We have not forgotten. It has been
17 over 300 days. We find the Department's response to
18 reporting requirement by the end of the year appropriations
19 package deficient. The science is there. Veterans deserve
20 their benefits. You need to move on that.

21 Dr. Stone. Senator, I think what I said was that I had
22 reached my recommendation to the Secretary, and the
23 Secretary would make a decision. I think he has worked his
24 way through that. I think he has made some statements on
25 the additional data that we are requiring, and I will defer

1 to the Secretary to make the Department's definitive
2 decision on that.

3 Senator Brown. So why is it taking so long? Why is
4 the Secretary so slow?

5 Dr. Stone. I think specifically we are dealing with,
6 especially in hypertension, a condition that affects 70
7 percent plus of over 65-year-old males in America. And so
8 when you look at numbers on the Vietnam veteran population
9 that exceed that by 5 to 6 percent, you really begin to
10 wonder, what are we dealing with? Is it Agent Orange
11 exposure or is it the fact that this may be a different
12 demographic group? And I think we are struggling through
13 that. So, therefore, the two studies that are still in
14 motion and waiting for peer review and publication will
15 either confirm this or not.

16 Senator Brown. So an administration that wants to
17 give--and I do not put you in this category because you are
18 not sort of in that position, but an administration that is
19 very willing to give tax cuts for the richest people in the
20 country cannot find their way to slightly err on the side of
21 taking care of people who served their country in Tet, in
22 other times in Vietnam, apparently.

23 Dr. Stone. Senator, I would say to you that what you
24 should expect from me is me to base my decisions on good
25 science.

1 Senator Brown. And I think you have, so thank you.

2 Dr. Stone. Thank you, sir.

3 Chairman Moran. Senator Brown, thank you. Senator
4 Tillis.

5 Senator Tillis. Thank you, Mr. Chairman. Thank you
6 all for being here. I was watching, Mr. Stone, and the
7 Committee in my office before I came over, and in your
8 opening statement you made a comment about very positive
9 satisfaction levels. Would you repeat that again, where you
10 are right now? I thought--did you say 80 percent?

11 Dr. Stone. We are at 88 percent, 88 percent for our
12 routine, direct, face-to-face care of do I trust VA with my
13 care and the care that I am getting. It is at 88 percent.
14 We are at 91 percent for home care.

15 Senator Tillis. Yeah. So how does that compare
16 against private sector benchmarks?

17 Dr. Stone. It is above private sector benchmarks.

18 Senator Tillis. Yeah. I think that is something that
19 is always important to bring up here. Every once in a while
20 I will go out in a public setting and I will hear someone
21 say, "We do not want our health care system to be like the
22 VA." I said, "Hell, I wish it was." I wish that we were
23 achieving the same levels of satisfaction. It does not mean
24 that we do not have work to do. It does not mean you are
25 not going to run into kinks in the implementation of

1 MISSION. But you all have a very positive story to tell,
2 and I am particularly proud of VISN 6 and all the work that
3 they are doing down in the Southeast and specifically in
4 North Carolina.

5 In fact, I am going to ask you some other questions
6 about the implementation, but I think we just did a first-
7 ever donation after a circulatory death surgery. It was a
8 referral out of the VA for a veteran down at Duke University
9 Hospital. Are you familiar with that case?

10 Dr. Stone. I am, sir.

11 Senator Tillis. Tell everybody else a little bit about
12 it.

13 Dr. Stone. Kam, do you want to talk about that? You
14 got it?

15 Dr. Matthews. Senator, with Ms. Seekins' leadership in
16 that VISN--

17 Senator Tillis. It was amazing.

18 Dr. Matthews. --as you said, this was an unprecedented
19 occurrence. And this really goes in line with the way that
20 the health of our transplant program has been prioritized.
21 We are seeing additional access for veterans in the
22 community but we are also seeing veterans continue to choose
23 VA and continue to choose, as you highlighted with Duke, the
24 partnerships and the academic affiliates that VA has as a
25 part of our transplant program.

1 Senator Tillis. Yeah. So I, for one, just want to let
2 everybody know they are doing great work out there, and I
3 like the way that you are going about making hiring
4 decisions. You are right. It makes no sense to have
5 support clinicians in place if the specialists cannot be
6 hired. That is just good business sense. I am glad to see
7 you are executing that way and I am proud of the Secretary
8 and all of you all, incidentally, for the work that you have
9 done on making the VA a preferred place to work in the
10 Federal Government. It is great work, and that stems from
11 leadership.

12 I do want to echo, Senator Moran raised a question
13 about provider networks as we do the implementation from
14 TriWest to Optum. And I am not going to point to an
15 immediate concern now, at least within my state, but I think
16 it is something that we have got to watch very closely as we
17 roll it out and make sure that our veterans have access to
18 the providers they prefer. It has got to be within the
19 components of the contract.

20 But to the point Senator Moran made, it may mean that
21 we need to look at it, and as you all said, provide some
22 waivers, if necessary, to roll out and make sure we are
23 primarily focused on the main thing. The main thing is
24 satisfying the vet.

25 Also, I wondered whether or not you all do any surveys

1 on provider satisfaction. Do you all do that?

2 Dr. Stone. Internal to our system or those providers
3 that are under contract?

4 Senator Tillis. Either one or both. It is just, you
5 know, how happy are they working with the VA?

6 Dr. Stone. In our all-employee survey providers are
7 singled out, and we are actually exceeding the benchmarks in
8 the private sector for most categories.

9 Senator Tillis. I know you all have run into a few--I
10 like the way you all have been proactive, particularly on
11 reimbursements. When we have a problem, it looks like you
12 are reaching out and really coaching the providers on how to
13 submit the paperwork properly. That is good.

14 One question that I had is it seems as though it
15 generally a once-and-done with the provider once they
16 understand the process, but what more could we do to maybe
17 even avoid that first interaction through education, portal
18 access, whatever kind of tools we can use to expedite the
19 transition?

20 Dr. Matthews. Senator, we are actually on our second
21 generation portal for providers to be able to sign into and
22 look at their claims and understand at what stage of the
23 process they are in. We also have regular monthly webinars
24 where our finance team is reaching out and working with
25 different finance teams or even admin staff at different

1 health systems, and then there is that one-on-one
2 interaction. We really are increasing our provider
3 engagement in that way.

4 Ultimately, though, however, is also the larger
5 transformation, not just automating how we process claims
6 but to simplify the process, so there is not a confusion on
7 where to send the claim. There is perhaps one clearing
8 house. We are looking at that longer-term strategy as well.

9 Senator Tillis. Well, thank you all for the great
10 work. I am going to submit a number of questions for the
11 record that are more technical in nature, and, Mr. Chairman,
12 I appreciate you encouraging me and Senator Tester to
13 continue the check-in on the electronic health record and
14 some of the transformation. I know we will be reaching out
15 to set up a meeting in our office so that we can just talk
16 through the program office and see how you are doing at the
17 implementation level. Thank you.

18 Chairman Moran. Senator Tillis, thank you. Senator
19 Murray.

20 Senator Murray. Thank you, Mr. Chairman. Dr. Stone,
21 as you well know, it is really important to me to make sure
22 that we are providing care for veterans who are facing
23 fertility challenges as a result of their service. But I
24 want you to know I am continuing to her about obstacles for
25 veterans who are trying to access this care. I am hearing

1 that providers and veterans are unaware if the care is
2 available, I hear about long delays in processing and
3 approving the requests, and I have even heard about
4 providers who are putting their own opinions ahead of the
5 veteran and actually refusing to give them access to
6 treatment.

7 It is really critically that after these veterans have
8 sacrificed so much in their service they are fully
9 supported, and fertility challenges are difficult enough
10 without having to fight a bureaucracy to access care that
11 they have earned and that they are entitled to. And as we
12 all know, delays in this means sometimes they cannot access
13 care and have kids.

14 So I do not want to hear about this anymore and I want
15 to know what the VA is doing to address those barriers and
16 make sure veterans get the care when they need it.

17 Dr. Matthews. Senator, this is such a critical point.
18 We do have very structured guidelines, referral practices,
19 so that the local staff, the local providers do have
20 instruction on how to make these referrals, how to actually
21 review fertility for service connection, because, of course,
22 there are very strict rules on how we actually can provide
23 fertility services.

24 But as you are hearing of these individual cases, our
25 office can definitely make moves to make sure that these

1 individual veterans do receive the services that they
2 deserve and are warranted to receive.

3 Over the last year or so there has only been about 400
4 or so cases. There are very small numbers nationwide. So
5 we do have the capability to really dig in on each and every
6 one of those and make sure not only that they are evaluated
7 appropriately but that we also have a provider in network
8 that can actually provide those services.

9 Senator Murray. Okay. Those are great words but I
10 want to see them put into action, and I want you to know
11 that we are hearing that that is not happening across the
12 country.

13 Dr. Stone. And Senator, with each and every one of
14 those, if we could have direct contact we would appreciate
15 it.

16 Senator Murray. We do.

17 Dr. Stone. Because when a patient comes to you it
18 often can take a little bit of time. We need that direct
19 contact and appreciate the relationship that we have, that
20 you will bring that to us.

21 Senator Murray. I will do that. All right.

22 Dr. Stone, another topic. Implementing the expansion
23 of the Caregiver Program, as you well know, is significantly
24 behind schedule. We have talked about this before. I have
25 significant concerns over any proposal that would cut

1 eligibility or limit service to our veterans and their
2 caregivers. And I do want to thank you for being
3 transparent and up front with me about the VA's status when
4 we met in December.

5 But it is time to get this program moving. Our
6 veterans are waiting. These services can make a tremendous
7 difference in their quality of life. So I want to ask
8 today, when will we see the proposed caregivers' regulations
9 and will they propose any curtailing of services or
10 eligibility?

11 Dr. Stone. Dr. MacDonald has been working this
12 actively, but let me say to you that it should be this month
13 that you will see the regulations.

14 Senator Murray. This month, as in February?

15 Dr. Stone. As in February. Yes, ma'am.

16 Dr. MacDonald. Senator, the expansion of this program,
17 as you know, is something we have welcomed in VA for a long
18 time. We are thrilled to be able to provide this benefit
19 equitably across all areas of care, and especially to be
20 expanding first to those pre-1975 veterans, those Vietnam-
21 era veterans who we know have a significant need set, and
22 who we know face a burden of illness that is often higher,
23 on average, than the cohort that we have previously served
24 in the post-9/11 generation, individual by individual.
25 Certainly any burden of illness can be high, but we know

1 that this cohort is significant, both in their own burden of
2 illness and in the average age, as we anticipate, of the
3 caregivers caring for them. Oftentimes this is a spouse who
4 is delivering that care, day in and day out. Sometimes it
5 is another family member.

6 But we expect the average age of these caregivers to be
7 over 70. And by design, this program will meet the needs of
8 each of these eras equitably. You will see us expand in a
9 way that is consistent and builds upon the more than 15
10 programs that serve this population now. The stipend
11 program that is specifically expanding, we are hiring more
12 than 680 staff across the nation, and have hired them at the
13 regional level, at the VISN level. In every region they are
14 already in place, ahead of the expansion, which we
15 anticipate this summer.

16 In addition, we have 50 percent, more than 50 percent
17 now of the support staff on board, and we are in strong
18 partnership with IT, stronger than ever before. And we
19 anticipate that both the regulation, as it becomes final, as
20 Dr. Stone said it will publish this month, but as it becomes
21 final this summer that will come in line with the IT systems
22 being delivered, and then this program will expand this
23 summer.

24 And we anticipate, also, reaching back to those
25 veterans and caregiver pairs who have already reached out to

1 us and expected this, as you said, on October 1st. We will
2 be reaching back to all of those veterans who applied and
3 guiding them through the process, if they still want to be
4 part of the program when the expansion happens.

5 Senator Murray. Okay. We will be watching for that,
6 and stay in touch. I am out of time but I did want to just
7 say that I am hearing a lot of concern about the
8 Department's referral process to community care and quality
9 and coordination. I will be submitting a question on that
10 and I hope to get an answer as quickly as possible.

11 Thank you, Mr. Chairman.

12 Chairman Moran. Thank you, Senator Murray. Senator
13 Sullivan.

14 Senator Sullivan. Thank you, Mr. Chairman, and Dr.
15 Stone, I am glad that you are going to be making it up to
16 Alaska sometime this spring. I appreciate that. I think
17 you will be impressed with the VA operations in the state.
18 Dr. Ballard is doing a great time. And you will get a good
19 understanding for our need for new or expanded spaces that
20 can accommodate not just the uptick in personnel but as a
21 result of recruiting initial doctors and staff, which has
22 been very positive, the increased traffic of veterans
23 seeking services, I think Secretary Wilkie saw this on his
24 recent visit. My hope is that your visit will also
25 encourage you and your VHA leadership team for operations

1 and management to reassess the way regional budget
2 allocation models are setup to reflect booming growth.

3 So let me ask Dr. Matthews, I know you are aware that
4 Region 5--and the Chairman, I appreciate, just touched on
5 this--is several months behind Regions 1 through 4 in terms
6 of CCN deployment, though TriWest is bridging in the
7 interim, and we appreciate that. And in fee for the
8 contract was solicited back in October of last year. What
9 is the current timeline for awarding the contract?

10 Dr. Matthews. We are in the middle of the final stages
11 of acquisition so we should be announcing in the coming
12 month or two.

13 Senator Sullivan. Can you just--again, the Chairman
14 just touched on it--can you go into a little bit more detail
15 of why Alaska was pulled into its own network in the first
16 place?

17 Dr. Matthews. Sure. So Region 4 was the original
18 geography that we attempted to award, but VA did not find an
19 offer of value. There was a lot built into that RFP that we
20 then opted to amend. So we not only removed Alaska, when
21 you look at the managed care industry there are not players
22 that cover, from a network standpoint, Texas as well as
23 Alaska. So that was a very large geography. Alaska tends
24 to have actually just a couple of managed care players in
25 that space, and they are solely in Alaska.

1 So by removing Alaska we wanted to make sure we had a
2 more focused offer that was really focused on the needs of
3 your constituents. We also did the same with the Pacific
4 territories. They were also bucketed into Region 6. So it
5 was really just an idea to get better offers.

6 Senator Sullivan. Well, look, we appreciate that, and
7 I know you were taking input from a number of us on that
8 issue. And when you are reexamining the Alaska market and
9 drafting a new contract for the second RFP, how much input
10 were you getting from the local VA leadership, which
11 integrated into the final product?

12 Dr. Matthews. Dr. Ballard, other members of his team,
13 as well as the VISN staff, were all included in that
14 integrated project team. We also had multiple consultations
15 with several of the tribes.

16 Senator Sullivan. Great.

17 Dr. Matthews. Tribal leaders joined us at at least two
18 different meetings, and I was able to join as well, to
19 discuss just what this RFP looked like, what the critical
20 nature of the relationships within Alaska, just because,
21 again, they do differ from other states. So we did a great
22 deal of input in order to build this final RFP.

23 Senator Sullivan. Well, again, I appreciate that. You
24 know, our Alaska Native veterans are a very, very high
25 proportion, and we talked about that in the last hearing,

1 and then Alaska native health care has a lot of reach into
2 some of our more very remote communities. You know, we have
3 over 200 communities that are not even connected by roads.
4 That is a challenge that no other state faces.

5 Dr. Matthews, how confident are you that the TPAs who
6 have submitted bids for the Region 5 CCN contract will
7 actually be able to meet the terms of it?

8 Dr. Matthews. Unfortunately, I cannot speak to that,
9 just because it is a confidential acquisition process that I
10 am not a part of.

11 Senator Sullivan. Okay. So anyone else? Dr. Stone,
12 can you talk to that at all? I mean, I do not want to get
13 into confidential info, but we want to make sure that all
14 the work that you have done on the Region 5 issue is
15 actually going to bear fruit. And if we do not think it
16 will, what would be the alternative?

17 Dr. Stone. We are optimistic, and we are in that very
18 sensitive stage of acquisition, and we need to be very
19 careful with our comments.

20 Senator Sullivan. Okay.

21 Dr. Stone. But I can say that the Secretary and I
22 were over with the Secretary of Defense last week, talking
23 about the uniqueness of the Alaskan delivery market, the
24 role the DoD plays with us, the role of the Alaska Native
25 health care system, and it was specifically an expression of

1 our concern that as DoD evolves their health care system
2 that we wanted to make sure there was no disruption with the
3 very close relationship that our leader, Dr. Ballard, has
4 had within the Alaskan delivery system.

5 But it is unique. You have helped me understand how
6 unique it is, and now on my third attempt to get up to
7 Alaska I am hopeful that we will actually do it this spring.

8 Senator Sullivan. Well, we look forward to welcoming
9 you there, and I appreciate your comments on the uniqueness.
10 But it does provide opportunities. We obviously have a big
11 DoD presence there, which is growing quite significantly,
12 more vets per capita than any state in the country, but also
13 as you mentioned quite a solid and well-performing Alaska
14 Native health system with reach, that the partnership with
15 the VA we always see as a good opportunity to make the goal
16 of what we all want, which is better health care for our
17 vets.

18 So thanks very much. I look forward to seeing you in
19 Alaska.

20 Dr. MacDonald. Senator, if I may very briefly follow
21 on to what you just said about the uniqueness of Alaska,
22 following onto our discussion earlier, in answer to the
23 Chairman's question, this is where the tools in the MISSION
24 Act need to come together with the other tools we have in
25 VA. The Region 5 network itself will be a step forward, and

1 those partnerships, including the tribal entities, as you
2 mentioned, will be critically important to access in that
3 area.

4 Additionally, VISN 20, of which Alaska is part, is
5 leading in the telehealth space, and leading in deploying
6 our health care providers into areas where veterans need to
7 see them in person. We very much believe that the tools you
8 have given us in the MISSION Act--telehealth, the network,
9 the recruitment and retention tools that we now have--need
10 to come together and synthesize in order to meet access for
11 folks who choose to live further away and would not have
12 access necessarily to a brick-and-mortar facility. We need
13 this to be cross-functional and meet them where they are,
14 and your region is a primary example of how that strategy
15 will come together.

16 Senator Sullivan. Great. Thank you very much. Thank
17 you, Mr. Chairman.

18 Chairman Moran. Thank you, Senator Sullivan. Senator
19 Blumenthal.

20 Senator Blumenthal. Thank you, Mr. Chairman. I noted,
21 unless I am mistaken, Dr. Stone, there is no mention in your
22 testimony of mental health care. Yesterday in the State of
23 the Union, actually during the day, I hosted a family whose
24 son and nephew, Tyler Reeb, was a Marine Corps sniper, had
25 three tours in Iraq and Afghanistan. He came back suffering

1 from the invisible wounds of war and took his own life, all-
2 too-common story.

3 The fact that it is so common is really an indictment
4 of our health care system, and I wonder if you could tell me
5 whether you have seen any changes in the quality of care,
6 whether there are new kinds of treatments and diagnoses,
7 whether the community health care that is offered through
8 the MISSION Act is improving the situation, and whether we
9 can do better to help our veterans before they come out of
10 the service, removing some of the stigma and seeking health
11 care, mental health care so that it is integrated with
12 community service once they are back in the civilian world?

13 Dr. Matthews. Senator, this is, I think, for all of
14 us, one of the most frustrating things we deal with. You
15 have given us a doubling of our mental health provider
16 budget. We spend almost \$10 billion a year. We now have
17 over 25,000 providers in mental health within VA. Access to
18 VA mental health services is same-day access, across our
19 entire delivery system, but yet we have not changed the
20 trajectory and the number of suicides and self-harm that is
21 created.

22 I talked extensively in previous testimonies about the
23 fact that this is not simply a mental health problem. This
24 is a problem of isolation and loneliness and hopelessness
25 that really cries out to the rest of American society. It

1 is why the President, in his Executive order, called for the
2 development of the PREVENTS Task Force and why the PREVENTS
3 Task Force will present a plan that will integrate a
4 community response, not dissimilar to what you saw in
5 homelessness, that has driven down veteran homelessness by
6 50 percent.

7 VA cannot solve suicide alone, and if you gave us
8 another \$10 billion for mental health and we hired every
9 single graduate of every single program it does not undo the
10 intense loneliness that leads to this.

11 Senator Blumenthal. You do not think the problem is
12 one of more psychiatrists and more trained professionals?

13 Dr. Stone. I do not. I do not, and I think we have
14 demonstrated that. I think what this is--

15 Senator Blumenthal. And do you think--

16 Dr. Stone. --and I think we demonstrate that in the
17 extraordinary difference in rates of suicide in areas like
18 Montana, like Alaska, that have dramatically higher suicide
19 rates than does New York City and Los Angeles. There is
20 something about interpersonal contact that is protective,
21 and it is why it is so important for us to maintain the
22 mental health delivery system and the camaraderie that is
23 developed in active duty that must continue when we leave.
24 And it is why veterans choose us. You go into the lobbies
25 of every one of our hospitals. Veterans stay there. There

1 is a sense of community that is really important.

2 I think it is also--and I know I am going on too long
3 on this, but give me just one more second on this answer.
4 There is a chance for us, in the transition program, to re-
5 examine how we interrelate with the veteran. Right now it
6 is up to the veteran, when they go through what we call our
7 TAP program, whether they engage with us. We would like to
8 consider an opt-out program where every veteran is enrolled
9 in VA health care, unless they choose to opt out. I think
10 it would help us a lot.

11 And the dramatic change, when I came off of active
12 duty, from being in a cohesive community to what I
13 experience now, I have talked about before, and I will not
14 repeat. But I appreciate your tolerance of that prolonged
15 answer.

16 Senator Blumenthal. Well, I thank you for that answer,
17 and my time has expired so I cannot pursue some of the
18 questions it raises. But I agree completely that the VA is
19 sought after and welcomed by the veterans' community because
20 of that sense of camaraderie, whatever the ailment that is
21 being treated. That is one of the reasons that they come to
22 the VA. And so I welcome your approach and I would like to
23 follow up on it, and particularly, if you are willing to do
24 so, meet with the Reeb family, because they have some ideas
25 about how Tyler Reeb could have been saved.

1 Dr. Stone. I would, and I would welcome that meeting.

2 Thank you. We will contact your office to schedule that.

3 Senator Blumenthal. Thank you. Thanks very much.

4 Thank you, Mr. Chairman.

5 Chairman Moran. Thank you, Senator Blumenthal.

6 Senator Hirono.

7 Senator Hirono. Thank you very much. I appreciate
8 this discussion on suicide prevention because it has been a
9 concern for many of us for, well, for all of us, I would
10 say. So you mentioned, Dr. Stone, the prevention--PREVENTS
11 Task Force? PREVENTS Task Force--what is that? They are
12 supposed to be coming up with an integrated community plan
13 for addressing--

14 Dr. Stone. This is part, Senator, of the President's
15 Executive order, as we look towards the community approach.

16 Senator Hirono. I think that is a great idea, so I
17 would like to have more information about who is leading
18 this task force and when are they coming up with their
19 recommendations.

20 Dr. Stone. This is, yeah, Dr. Barbara Van Dahlen, and
21 this is an all-of-government approach to a different view,
22 using a public health approach to suicide. And it really
23 goes back to my previous comments, that this is not about
24 really hiring more mental health professionals. This is
25 really about an all-of-society approach, just like we did

1 with the homeless problem.

2 Senator Hirono. I understand and I applaud that much,
3 much more of a whole-person approach to suicide prevention,
4 knowing also that most of the suicides of veterans who take
5 their own lives are not part of the VA. They have not
6 engaged with the VA. So I really like your opt-out
7 approach. So are you going to be implementing that?

8 Dr. Stone. So we just yesterday had additional
9 discussions of that. This will require some help, and we
10 will work our way through, from your level, how to actually
11 implement that.

12 In addition, we have been talking about some pilot
13 programs and expanding access through our Class 7 and Class
14 8 veterans that would not normally have accessibility at the
15 same level to enhance that accessibility. And we are
16 working on a pilot in VISN 8 on that, which is our
17 Florida/South Georgia region.

18 Senator Hirono. So anything you can do to pretty much
19 enroll all veterans in the VA rather than expecting them to
20 show up, and doing that, I am all for, and if we need to
21 change the legislation I hope you have something in mind.

22 The Director of the VA Pacific Islands Health Care
23 System recently departed her position, and in the last six
24 years, five to six years, you have had three different
25 directors. And usually it takes quite a while for a new

1 person to be hired, and clearly we need somebody in that
2 position who can connect with the community, including, of
3 course, engaging with our neighbor island veteran
4 populations, because, as you know, Hawaii is comprised of
5 seven inhabited islands.

6 So I would like to know from you what is the status of
7 the search for a new director for Hawaii? When can we
8 expect a new person to come on board?

9 Dr. Stone. I would be happy to take that one for the
10 record, and let me tell you only why. I have had a number
11 of discussions with potential candidates who are interested
12 in that. It is a very attractive site for a number of our
13 leaders to go to. It is a bit of a dance when it comes to
14 making sure that we are covering all areas properly and do
15 not leave another area short.

16 But a number of our leaders within the system are
17 interested in that job, and I will take that, if you do not
18 mind, for the record, and get you the exact details of how
19 close we are.

20 Senator Hirono. Yes, because the director in Hawaii
21 also takes care of the veterans in Guam, right? I mean,
22 this is a big job and we need somebody in there. And, of
23 course, you mentioned before that recruitment and retention
24 is an issue for the VA and you cannot compete with the
25 private sector. But if there are things that we have to do

1 to enable you to better compete. Although one would think
2 that working for the VA, you know, you can appeal to a sense
3 of community, of being part of providing care for people who
4 have sacrificed for us. I mean, there are these non-
5 financial aspects one would think that would, I hope, be
6 part of your recruitment effort.

7 Dr. Stone. I think it is. I think it is what has
8 drawn all three of us to this job, these jobs, this sense of
9 being part of something greater than ourselves.

10 Senator Hirono. So you do put that out as part of
11 your--

12 Dr. Stone. Well, we do, but we also need to recognize
13 that a young resident coming out of their training does not
14 always have the same connection that we would like to the
15 mission of selfless service. And I am not demeaning in any
16 way, but--

17 Senator Hirono. Yes. More is the pity.

18 I just have--my time is running out so I wanted to ask
19 you one more question, Dr. Stone. Mr. Atizado--he is on the
20 next panel--mentioned that Disabled Veterans of America has
21 heard from veterans that they are being offered access to
22 community care network providers without being fully
23 informed of their options to receive care in the VA.

24 So are you making sure that the veterans know that they
25 can actually get care in the VA without having to go out

1 into the community?

2 Dr. MacDonald. Senator, thank you so much for raising
3 this, and we are so grateful for our veteran service
4 organization partners and feedback on this. We have heard
5 this from actually several veteran service organizations.

6 As you heard me mention earlier about our referral
7 coordination initiative, we want to make sure that veterans
8 are empowered with their options. That has been at the
9 center of our approach to the MISSION Act from the
10 beginning. And I think we can safely say we have empowered
11 people with their community care options. They are aware
12 that that is an option.

13 What we are hearing from veterans, proudly so, is that
14 they want to know more about what additional VA options they
15 have. Can they use telehealth? Can they use an e-consult?
16 What additional options do they have in the VA, even if they
17 have to drive a little further?

18 That is beautiful news to our ears. We are proud that
19 veterans want to stay with us, and that is why we are
20 implementing that new initiative. That will get us down to
21 three business days in scheduling people for care, empower
22 them to schedule where they want to schedule, including if
23 it is with us, and guide veterans through that process and
24 really give them a list of options, which may be beyond
25 their facility--that may be in their region and that may be

1 nationally, via telehealth. We are taking this very
2 seriously and taking that feedback to heart from our veteran
3 service organizations, partners, and what we are hearing
4 directly from veterans themselves in our facilities.

5 Senator Hirono. Yeah. So what we are hearing is that
6 they are not receiving the full range of options, and when
7 you talk about empowerment, a lot of empowerment has to do
8 with having the information necessary for them to make a
9 decision.

10 I do have some other questions for the record, which I
11 will submit. Thank you, Mr. Chairman.

12 Chairman Moran. Senator Blackburn.

13 Senator Blackburn. Thank you, Mr. Chairman, and I want
14 to thank you all for being here. This is an issue that, in
15 Tennessee, we talk a lot about, to our state director and
16 our veteran facility directors. And we recently had a
17 pretty poignant telephone call about some of this, because
18 the wait times in Tennessee are exceeding the national
19 average. Mountain Home facility, which is the best, the
20 most highly rated facility in Tennessee, the wait times have
21 increased since the implementation of community care.

22 So you get that push and pull from veterans and from
23 the providers there within the VA system that they feel like
24 they do not want you leaving the VA system and going to the
25 community because they are making it difficult. The VA is

1 making it difficult for you to have your choice and have
2 your options. And I know that you all have had some
3 discussion before I got in here, from the Chairman, about
4 this.

5 And one of the things that we talked about with RCTs,
6 and this movement, is this going to be done from existing
7 staff or is it going to be done from new hires, and what is
8 the training process so that the veteran is the first
9 consideration, not a byproduct but the first consideration?

10 Dr. MacDonald. Thank you so much for that question,
11 Senator. You raise a critical issue about referral
12 timeliness. It is first critically important to
13 understanding that over the past several years VA has become
14 extremely adept in delivering urgent care, and by urgent
15 care I mean when a referral is urgent, when the care is
16 needed now, and we need to get that veteran to care we
17 deliver that in less than two days. Actually, it is
18 continuing to go down and we are at 1.4 days. We deliver
19 that internally and in the community right away, and we get
20 those needs met.

21 Where we have work to do is in our routine referrals,
22 as you mentioned, and we have that work to do across the
23 system.

24 Senator Blackburn. And let me interrupt you right
25 there please, and ask you, when we discuss this with our

1 center directors, what they will say is, "Well, it is
2 because of the contract and because of the MISSION access,
3 MISSION Act standards." So are you modifying those
4 contracts, or where is the flexibility in that so that you
5 are moving these forward and getting those wait times down?

6 Dr. MacDonald. Senator, this is two-fold, and it is
7 about process. It is about our internal process. In the
8 past, processes were fragmented between our internal
9 traditional care system and community care. We are solving
10 that by putting, as you said, the veteran is the priority.
11 The veteran is at the center. They are empowered, as we
12 were talking about earlier with their options.

13 When they have that range of options presented to them,
14 immediately, again, doing today's work today, we are driving
15 that wait time down to the three business days to process
16 that scheduling.

17 Senator Blackburn. What is your timeline for getting
18 it down to within a day?

19 Dr. MacDonald. Already, on Monday, all of our
20 facilities conducted a stand-down, and--

21 Senator Blackburn. What is your timeline?

22 Dr. MacDonald. By July, ma'am.

23 Senator Blackburn. By July.

24 Dr. MacDonald. Yes.

25 Senator Blackburn. Okay. Let me move on in my minute

1 and a half left, and I know Senator Rounds talked to you
2 about reimbursement. And we hear from people in small
3 practices, not the big providers but the small practices,
4 that they are not being reimbursed properly and there is a
5 tremendous amount of delinquent payments that are there.

6 So how many community care reimbursement claims are
7 backlogged, what is causing that backlog, and what is your
8 timeline for clearing that backlog?

9 Dr. Matthews. Thank you, Senator, for that question.
10 Currently, nationwide, our backlog, meaning aged claims
11 beyond 30 or 45 days, depending on the population of claims,
12 is 2.5 million claims. Our inventory as a whole is about
13 3.4 million, so there is always going to be some inventory
14 because they have not aged yet. But that backlog is about
15 2.5 million. I do have a breakdown and can share it with
16 each of you what your particular state backlog is, both by
17 numbers as well as billed charged.

18 But yes, this has been an ongoing legacy issue for the
19 claims submitted to the VA.

20 Senator Blackburn. What is your timeline for clearing
21 the backlog?

22 Dr. Matthews. By the end of this fiscal year.

23 Senator Blackburn. The end of this fiscal year. And
24 then your turnaround time per payment is expected to be
25 what--15 days? 30 days?

1 Dr. Matthews. No. Our goal is definitely short of 30
2 days.

3 Senator Blackburn. Short of 30 days.

4 Dr. Matthews. Yes.

5 Senator Blackburn. Okay. Thank you. I yield back.

6 Chairman Moran. Thank you, Senator Blackburn. There
7 is some interest in additional questions but we have a
8 second panel that we think is also very important. Dr.
9 Stone and Dr. MacDonald and Dr. Matthews, you have been very
10 helpful to us. I appreciate the directness of your answers.
11 We are going to turn to the second panel. I would guess
12 that there would be, including from me, several questions
13 for the record that we will submit to you. Thank you for
14 your service.

15 Dr. Stone. Mr. Chairman, thank you very much. Ranking
16 Member Tester, thank you. I appreciate the courtesy shown
17 to us.

18 Chairman Moran. You are welcome.

19 We will call that second panel, which consists of
20 Adrian Atizado, the Deputy National Legislative Director for
21 the Disabled American Veterans; Lieutenant General Patricia
22 D. Horoho, CEO of OptumServe; and David J. McIntyre,
23 President and CEO of TriWest Health Alliance.

24 [Pause.]

25 Chairman Moran. Welcome to the three of you. I thank

1 you very much for agreeing to testify. We are grateful for
2 your presence. I think it is particularly valuable that you
3 were here to hear the testimony of Dr. Stone and his
4 colleagues, and with that I would turn to Mr. Atizado for
5 your opening statement.

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1 STATEMENT OF ADRIAN ATIZADO, DEPUTY NATIONAL
2 LEGISLATIVE DIRECTOR, DISABLED AMERICAN VETERANS

3 Mr. Atizado. Chairman Moran, Ranking Member Tester,
4 distinguished members of the Committee, first of all I would
5 like to congratulate you, Senator Moran, for your
6 confirmation as the 12th Chair of this illustrious
7 Committee. We look forward to working with you and your
8 staff, sir, over your tenure here, to collaboratively work
9 over the issues and make the lives of our ill and injured
10 veterans better.

11 Chairman Moran. I look forward to that too, as well.
12 Thank you.

13 Mr. Atizado. I want to thank you again for inviting
14 DAV to testify at this hearing to examine the implementation
15 of the new urgent care benefit and Veteran Community Care
16 Program as envisioned by the VA MISSION Act that was passed
17 a couple of years ago. Comprised of more than 1 million
18 wartime service-disabled veterans, DAV is a congressionally
19 chartered nonprofit veteran service organization. We are
20 dedicated to a single purpose which is to empower veterans
21 to lead high-quality lives with respect and dignity.

22 DAV is grateful for the support that this Committee and
23 VA led to veterans, that led to veterans having access to
24 urgent care furnished by the Department. Section 105 of the
25 VA MISSION Act can be tracked to a 2016 resolution that was

1 adopted by our members, asking for urgent care to be
2 included in VA's medical benefits package. And today the
3 need for this benefit is abundantly clear, with over 170,000
4 urgent care visits made by veterans across the country.

5 Much of the success can be attributed to TriWest's
6 efforts to build a network of over 6,400 urgent care
7 providers as well as training them to understand the process
8 and the procedures. And we are pleased to report that DAV
9 members who have used this benefit express positive comments
10 about their experiences, from the eligibility determination
11 of the point of sight to actually the care that they
12 receive, and not having been billed by it, which is
13 extraordinary, I must say.

14 We are hopeful the transition of the urgent care in
15 Region 1 from TriWest to Optum will be as robust a network
16 and a process that is as seamless as veterans have
17 experienced thus far.

18 Mr. Chairman, it should come as no surprise, though,
19 the DAV vehemently opposes VA's decision to charge
20 copayments to service-connected veterans for urgent care.
21 This is a discretionary authority given to the Secretary,
22 which he then exercised. In DAV's view, service-connected
23 veterans have already paid any such costs for their service
24 and sacrifice, yet VA breached this principle without
25 attempting other means to achieve their desired ends.

1 I would like to turn now, at this point, to Section 101
2 of the VA MISSION Act. According to VA, the Veteran
3 Community Care Program, which is embodied in Section 1 of
4 the law, will be administered through a Community Care
5 Network contract across five of six regions by the end of
6 this year, and DAV recognizes the implementation of this
7 program as a tremendous effort, and recognizes it is a
8 massive undertaking, and its TPA partners, with TriWest and
9 Optum, will really be needed. This partnership is critical
10 for this program to work.

11 To help bridge this transition, as mentioned in this
12 hearing earlier, VA has leveraged the PC3 through a contract
13 and the Choice contract with TriWest helped bridge this
14 transition. This is critically important. While DAV is
15 unable to fully assess the progress to implement a high-
16 performing integrated network, which is what the law
17 envisions, we continue to hear, as was mentioned by Senator
18 Hirono, issues--as well as the other Senators--from both
19 veterans, VA providers themselves across the country, as
20 well as community providers.

21 Mr. Chairman, we bring these issues to light so that VA
22 and its partners can work together to systematically and
23 holistically improve this critical program, and not treat it
24 as one-off issues that they need to tackle as it comes up.
25 VA is learning institution. Its partners should be, as

1 well, and this program should reflect that. They should not
2 only measure but they should also be able to manage and
3 identify them in the system.

4 To this end, we remain concerned about implementation
5 of the required care coordination and competency standards
6 of non-VA health care providers as required in Sections 101
7 and 133 of the VA MISSION Act. To carry out the care
8 coordination piece, VA medical centers are assuming all
9 responsibility in appointment and scheduling all eligible
10 veterans, and I respect Senator Hirono's comments about the
11 staffing requirements for these.

12 We also have not received fully sufficient information
13 to assess the status of implementing the competency
14 standards, in other words, the quality of care that veterans
15 receive both inside and outside the VA health care system.
16 Ignoring these standards shortchanges veterans and taxpayers
17 of what otherwise should be high-quality and high-value
18 care. It could also fragment veterans' care. This is
19 something that should not be happening in a high-performance
20 health care network.

21 Mr. Chairman, this is my time, and I appreciate the
22 opportunity. I will take any questions from this Committee.
23 Thank you.

24 [The prepared statement of Mr. Atizado follows:]

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1 Chairman Moran. I thank you so very much. Lieutenant
2 General, welcome. Thank you very much. I look forward to
3 your testimony.

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1 STATEMENT OF LIEUTENANT GENERAL PATRICIA D.

2 HOROHO, (RET.) CHIEF EXECUTIVE OFFICER, OPTUMSERVE

3 Lieutenant General Horoho. Thank you. Good morning,
4 Chairman Moran, Ranking Member Tester, and members of the
5 Committee. I am Patty Horoho, CEO of OptumServe. On behalf
6 of the more than 325,000 men and women of UnitedHealth
7 Group, we are honored to be part of this mission. We have a
8 long history of serving our nation's military and veterans,
9 and we are deeply committed to standing up the community
10 care network that honors the sacrifices made by our nation's
11 heroes.

12 Half of Optum serves community care program staff, our
13 veterans, and most of us have family members who are
14 veterans. This experience is enhanced through extensive
15 quantitative and qualitative research we perform to better
16 understand veterans and their lives and their experience
17 with navigating the health care system.

18 We met with 125 veterans in their homes over five
19 states. We completed a national survey of 5,500 veterans,
20 and then we mapped veterans' experience and steps in getting
21 care, called the journey mapping. This research uncovered
22 valuable insights and informed us on how the process would
23 work better for veterans, for the VA, and community
24 providers.

25 Taking in these insights that places the veteran at the

1 center of our planning, we are equally dedicated to
2 excellence in execution. Center to our responsibilities and
3 community care is delivering a network of high-quality
4 health providers from which the VA medical staff and
5 veterans can choose. We began by leveraging the 1.3 million
6 providers in the National UnitedHealthcare and Optum
7 provider networks, but our network strategy did not end
8 there. We worked with the VA to identify quality providers.
9 We have a history and a desire to care for our veterans.

10 Six months ago, we began health care delivery at two
11 sites in Region 1. Today, in Region 1, our company has
12 built a network that includes more than 178,000 unique
13 health systems and providers across more than 309,000 care
14 sites. And since we completed Region 1 implementation
15 activities in December, the network has grown by more than
16 10 percent, which includes more than 18,000 unique
17 providers, over 44,000 sites of care.

18 Taking a data-driven approach, we will continue to
19 implement and evolve the network as we assess the needs of
20 our veterans in Regions 1, 2, and 3.

21 We also care deeply about delivering a seamless
22 experience for community care providers, including paying
23 community care providers for care that they have delivered.
24 This is a critical element to the success of our network.
25 It demonstrates that Optum is a reliable partner and

1 increases provider confidence in continuing to participate
2 in our network. As of today, we have processed more than
3 150,000 claims and paid claims in an average of 11.9 days.

4 Another critical element to the success of our network
5 is resolving provider issues as soon as possible. As of
6 today, we have received 35,000 calls to our customer service
7 center from VA staff and providers, with an average speed to
8 answer of 3.6 seconds, and our customer service staff have
9 resolved more than 99 percent of the issues, first time,
10 first call.

11 Throughout the entire provider experience we are
12 providing them information that they need to take action.
13 It begins with letters, calls, in-person meetings. After
14 they have joined we provide training on how this new network
15 operates. This occurs through webinars, in-person
16 trainings, virtual town halls, and provider expos. We also
17 provide regular updates, education materials, and on-demand
18 videos to providers, either directly or through our online
19 portal. We are restless in our desire to do more and
20 learning, and leaning far forward to identify new ways and
21 new methods to communicate.

22 In conclusion, what is important six months into health
23 care delivery is that veterans are getting care from our
24 network, providers are promptly getting paid, and we
25 continue to adapt and build our networks across all three

1 regions, continuing our strong partnership with the VA and
2 TriWest.

3 I am committed to continue to deepen our partnership
4 with veterans, with Congress, veteran service organizations,
5 and other important stakeholders. We understand your
6 interest in ensuring the community care networks meet our
7 veterans' needs and we share this interest. I am equally
8 committed to continuing our open lines of communications and
9 regular engagements with the VSO community, including
10 Adrian's wonderful organization, and I am very proud to
11 serve alongside you.

12 As a veteran, former Army sergeant general, and
13 commanding general of the U.S. Army Medical Command, wife of
14 a veteran, daughter of a veteran, and now the proud mother
15 of an airborne infantry officer, getting this implementation
16 right is important to us. We understand firsthand the
17 compassion the VA medical staff bring to veterans, and the
18 importance of coordinated care across the health system.
19 This mission is personal and important to us. We understand
20 why getting this right is so vital.

21 Mr. Chairman, congratulations on your new role leading
22 this Committee. Thank you for what you and the entire
23 Committee do every day to support our veterans, and thank
24 you for this opportunity to testify.

25 [The prepared statement of Lieutenant General Horoho

1 follows:]

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1 Chairman Moran. Thank you for your testimony, and
2 thank you, General, for your and your family's service.

3 Mr. McIntyre?

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1 STATEMENT OF DAVID J. MCINTYRE, PRESIDENT AND
2 CHIEF EXECUTIVE OFFICER, TRIWEST HEALTH ALLIANCE

3 Mr. McIntyre. Good morning, Chairman Moran, Ranking
4 Member Tester, and members of the Committee. I am Dave
5 McIntyre. I am the President and CEO of TriWest Healthcare
6 Alliance. Thanks for the invitation to appear today. I ask
7 that my written testimony be submitted for the record.

8 Chairman Moran. Without objection.

9 Mr. McIntyre. Our company stands at the doorstep of
10 implementing the new CCN contract in Region 4, which begins
11 on April 7th in Montana and eastern Colorado, and will
12 continue through the summer. Lots of work is underway
13 between us, VA, at the local level and the national level,
14 to make sure that we are ready to execute in our areas of
15 responsibility, including making sure that the provider
16 network is set for CCN.

17 But as most of you know, we at TriWest Healthcare
18 Alliance have been on quite a journey the last six years,
19 because you, we, and VA have traveled much of it together.
20 The earliest days of this privileged work were extremely
21 challenging, but our north star was two fully engaged
22 members of the Arizona congressional delegation, one of
23 whom, for which the MISSION Act is partially named, and the
24 other one who now serves on this Committee. From moment one
25 they were fully and completely engaged, seeking an

1 understanding of what was going on and pragmatic solutions
2 to what needed to be done to make sure that Phoenixians who
3 served their country were going to get what they were owed.

4 But the focus was not unique to Arizona. It was true
5 across the nation. And it was true between branches of
6 government and the veterans' community, including the great
7 organization that Adrian is from. By working together, we
8 brought things to a place of reasonable stability in the
9 half of the country for which our company had the privilege
10 of serving alongside VA, in terms of community care. We
11 paid our claims, we assisted with appointing, we made sure
12 that networks were available, and we performed other
13 administrative functions, which you in VA worked at crafting
14 the long-term blueprint for the future of VA, which is
15 embodied in the MISSION Act.

16 Then we all found ourselves in a position where a
17 company walked away from its commitments, leaving VA,
18 veterans, and community providers in the other half of the
19 country without the support that they were to have had.
20 Senator Tester, I will always remember your graciousness in
21 taking a meeting request from me when I was trying to decide
22 whether we were going to accept the request of Dr. Stone to
23 lean forward and plug the gap and build the bridge in the
24 other part of the country. It was a rather intense
25 conversation. It was very frank. Frankly, it is the

1 roadmap on which all of us at TriWest, in full partnership
2 with VA, have adhered.

3 Not only that, I was impressed that when I said yes to
4 Dr. Stone, you, in turn, said, "I am going to lean forward
5 and I am going to be your partner, as is my staff in this
6 process." You leaned out vulnerably and told the providers
7 in your state that this would all work and that they could
8 trust and have confidence that at the end of the day we were
9 going to get it right.

10 In fact, three weeks ago I found myself in Montana, as
11 I am often, but I was there at the side of my 85-year-old
12 veteran father as he decided to take on the role of secret
13 shopper in one of Montana's fine cardiac units, and they did
14 one heck of a job, just as they have been doing for veterans
15 ever since we went live in Montana on December 7, 2018, 90
16 days after we said we would assault that cliff.

17 As a proud American humbled to be of service to our
18 nation's heroes in support of VA, along with all who are
19 associated with TriWest, I tell you this story because it is
20 a story that all of you are a part of, minus the flame that
21 has at times been trained on my backside. But it is
22 repeated for every member in this Committee, because we
23 built that bridge together in the other half of the country.

24 It was done to strengthen, not weaken, VA. And great
25 providers from across this country, some 685,000 on our

1 watch, with 1.3 million care sites of access, leaned
2 forward. They have delivered care. They have delivered
3 more than 20 million appointments in support of VA. In
4 fact, because of them, we have returned less than 2 percent
5 of care requests for no network provider.

6 We paid claims, 18 days on average, 10 days in the area
7 of expansion, to an accuracy rate greater than 96 percent.
8 With the exception of the last couple of months, because of
9 a fee hold issue tied to the update in the payment rates, we
10 have delivered on what we said we would do. We are almost
11 out of the back end of that challenge.

12 As Adrian said, we stood up the urgent care benefit--
13 175,000 encounters have now occurred.

14 So we are getting ready for the implementation of the
15 CCN contract. We are proudly leaning forward. We are
16 working at the side of the VA. We have sat market by market
17 by market, over the last month and a half to two months, and
18 reviewed what the demand profile is going to look like for
19 the care needs in the community in each market, with our
20 colleagues in VA. We have now factored that into the
21 setting of our network, and the deployment of that network
22 construction is underway with Montana and Denver being
23 first, and we will be up and operational on April 7th.

24 Thanks for your leadership. Thanks for your
25 partnership. Thanks for your fully engaged involvement in

1 support of veterans. It has been our privilege to serve at
2 your side the last six years. Thank you.

3 [The prepared statement of Mr. McIntyre follows:]

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1 Chairman Moran. Mr. McIntyre, thank you very much.
2 Let me start where I started with the first panel, dealing
3 with access standards under the MISSION Act. I realize that
4 the Optum contract was entered into before the MISSION Act
5 standards were in place. I was pleased that the contract
6 that was negotiated for Region 5 included those MISSION Act
7 standards. I learned from Dr. Stone and his colleagues that
8 while that seemingly is good news I also learned that that
9 may be something that can be waived.

10 My question is, what is your reaction to what I have
11 been told this morning, and how insistent should I be in
12 that the MISSION Act standards, access standards, be
13 included in your contract, either by amendment or by Optum
14 voluntarily meeting those standards, and how concerned
15 should I be that there may be a waiver in Region 5 of those
16 standards? And what does this ultimately mean to the
17 ability for veterans across the country, particularly those
18 who live in very rural areas, what does it mean for them?

19 Let me start with Mr. McIntyre, because you have been
20 through both Choice and now MISSION.

21 Mr. McIntyre. Yes, sir. Thank you for the question.
22 I will answer it with regard to Montana, where we are in the
23 process of constructing the network that will exist for CCN
24 Region 4, and Montana leads the deployment of that.

25 We have gone through a demand capacity process to seek

1 to understand the demand for care that will be going into
2 the community. We use a rather extensive set of tools and
3 they are very complex, that we use for urgent care. We are
4 going to be mapping to what those standards are that are
5 contained in the MISSION Act, and it is up to the VA, along
6 with veterans, to decide when they will place care in the
7 community.

8 Our objective is to make sure that we, to the degree
9 that there are providers available to contract with, because
10 they actually exist in the market, we will be seeking to
11 make sure that there is sufficient supply of all the
12 specialties that are required to be able to comply with the
13 MISSION Act standards.

14 Chairman Moran. Thank you. Lieutenant General?

15 Lieutenant General Horoho. Thank you, Senator. The
16 intent of the MISSION Act is really to make sure you have a
17 robust network that is available for our veterans to be able
18 to receive care, and it is near where they live. And so
19 with that intent we have been aggressively building a
20 network. When I talked about, in my opening statement,
21 where we have gone live and met the standards of the
22 contract, we actually continue to build our network to make
23 sure that we are close. And I will give a good example.

24 So we are getting ready to go live in Georgia, which
25 has about 159 counties that are rural, and 150 of those--

1 excuse me, 150 counties that are rural, out of 159. We have
2 met the drive time. We will meet the drive time of 60
3 minutes versus what would have been in the contract of 100
4 minutes.

5 So we are trying very, very hard to continually adapt
6 and build a network and build it upon referral data that we
7 are starting to look at since November time frame.

8 Chairman Moran. General, we have had this
9 conversation, my team and your team, as well as us. Is my
10 concern that the failure to utilize the previous network of
11 TriWest in Kansas, and awaiting a utilization study, those
12 two things combined I am worried will find veterans once
13 again experiencing the circumstance in which, one, they had
14 care provided with a particular provider, now no longer
15 available, and, two, the network is, at this point, not as
16 large as it was, regardless of which providers are included
17 in that network. And the end result of that is that--could
18 be that there is a disappointment, again, in the ability to
19 access care. I think, in many instances, veterans were
20 discouraged in their utilization of Choice by experiences
21 that caused them to throw up their arms and say "this is not
22 working."

23 A significant goal of the VA and this Committee needs
24 to be--and the TPAs--needs to be that there is no immediate
25 dissatisfaction with this program so we do not disappoint

1 our veterans once again. What would you tell me that
2 assures me that that is not going to be the case?

3 Lieutenant General Horoho. Senator, thank you for the
4 question. I would say first is that we looked at rolling
5 out community care very different than I think in the past
6 of any other TPA. One is with our partner with TriWest,
7 with the VA and ourselves, we made a commitment to put the
8 veteran in the very center. We also stood up, where we have
9 regular meetings, to be able to share and understand lessons
10 learned, which we have applied. We make sure that in
11 addition to leveraging our high-quality network we have
12 gotten over 1,700 preferred providers that the VA wants us
13 to put into that network.

14 In particular, we are also talking with TriWest and
15 finding out who are those preferred providers, so that we
16 can reach out to them. And then we have prioritized making
17 sure that when we now look at the referral data we can see
18 who those high-volume providers are and where the veterans
19 are used to going, and we are then prioritizing and reaching
20 out to them to make sure that we get them in our network.

21 Chairman Moran. Is your answer is that my concerns are
22 unfounded?

23 Lieutenant General Horoho. I think, sir, when I look
24 at your area in particular, we are going into your area with
25 over a 97 percent accessibility, and we have not even gone

1 live yet. And so you have my commitment, and all of the
2 leaders on the Committee have my commitment that we are
3 going to do everything possible to build the most robust
4 network to care for our veterans.

5 Chairman Moran. Thank you. Senator Tester.

6 Senator Tester. Thank you, Mr. Chairman. I want to
7 thank all three of you for your testimony. I think it was
8 very, very good. And I also want to thank Dr. Matthews and
9 Dr. MacDonald for being here. I think it is really
10 important that folks stick around. I know you can see it on
11 TV, but it is good you are here so you can answer any
12 questions, or they can ask you questions after the fact.

13 Adrian, I am going to start with you. You heard
14 Senator Hirono ask about whether--ask Dr. Stone whether
15 veterans are getting all the information that they need to
16 make an informed choice on where to get care. What are the
17 factors that are most important for the VA to cover with
18 veterans when making health care choices, and do you believe
19 that the VA has that information to assist veterans in order
20 to make--in using it to make decisions?

21 Mr. Atizado. Thank you for that question, Senator
22 Tester. So I think I will first start to answer that
23 question by really making sure we understand which veteran
24 we are talking about. If we are talking about a relatively
25 healthy veteran, empowering them to make a choice would be a

1 relatively easy lift. But if we are talking about a
2 population which is prevalent, in the population that VA
3 treats, is older, aging, has a lot of complex conditions,
4 they have life-long conditions, the kind of information they
5 are looking for is more meaningful. It would have to be a
6 little bit more information than one that is relatively
7 healthy.

8 So, for example, if you are suffering from multiple
9 sclerosis, which is a prevalent condition in the veteran
10 patient population, you are looking at information that
11 would be able to tell you, as a patient, would you want to
12 have a life-long relationship with this doctor? Would I
13 rather drive, can I drive, do I have the capability to drive
14 to them if they were far, if they were of that value to me
15 and my life, and how this would affect my ability to be an
16 active member of society?

17 Now having said that, I understand the previous panel,
18 Dr. MacDonald had talked about the RCT, which really is a
19 kind of care coordination approach in making sure, as she
20 has said, veterans are empowered. I find it curious,
21 though, that what that effort entails is still unknown to
22 me, to DAV. We do not know what that is other than what was
23 mentioned in this hearing. It has been mentioned in
24 passing, almost, but certainly not in full briefing. So I
25 could not possibly comment on that, although I do understand

1 that this new responsibility that VA is taking on, under the
2 community care contract, as far as scheduling and
3 coordinating this care, is going to be quite different than
4 what VA is doing today. And so I question what that effort
5 is going to be.

6 So those are the two things I would say about that
7 aspect, about what kind of information a veteran would want
8 and need--it depends on what that veteran is facing in terms
9 of health care needs--and whether VA is going to be able to
10 achieve that kind of coordination.

11 Senator Tester. Okay. Thank you. As you know, the VA
12 is undertaking market assessments across the country. As
13 indicated, its teams are meeting with veterans and other
14 stakeholders on the ground in different regions of the
15 country. Can you describe your organization, DAV's
16 involvement in these market assessments, and whether it is
17 locally or whether it is here in D.C., and have you received
18 any briefings on them?

19 Mr. Atizado. Sure. So with regards to the market
20 assessments, Senator, I am not really sure which assessment
21 you are referring to. There are actually two different
22 assessments outlined in the MISSION Act.

23 Senator Tester. Pick the one you want. It is for the
24 marketplace, though. Go ahead.

25 Mr. Atizado. So I want to be clear. Both assessments

1 have to be done separately. It appears that VA is trying to
2 do one assessment, which is supposed to serve two different
3 purposes. We believe that is the wrong way to go about it,
4 but nonetheless, to describe our engagement with a market
5 assessment it is probably best described as scarce.

6 Senator Tester. As what?

7 Mr. Atizado. Scarce. We have had scarce engagement on
8 the market assessment. We know--

9 Senator Tester. That is not a good sign, especially
10 for disabled veterans.

11 Mr. Atizado. No, sir, and especially that the law
12 really intimates a consultative process that we would be
13 more engaged than we are today. We are trying to bring this
14 up to VA as a matter of course. We know they have a lot of
15 things on their plate, but we would really like to have a
16 little bit more engagement.

17 Senator Tester. Yeah, and I think it is absolutely
18 necessary, and that is why it is good that the two VA folks
19 are here. You can take that back.

20 I have--we will pass on them. I am out of time for
21 now.

22 Chairman Moran. Senator Tester, thank you. Mr.
23 Adrian, the RCT catches my attention too. I think there is
24 a lot to be learned about what this involves, and I would be
25 happy to work with you as we work with the VA to learn more

1 about it.

2 Mr. Atizado. Yes, sir.

3 Chairman Moran. Senator Loeffler.

4 Senator Loeffler. I want to thank you for your
5 testimony today, for this panel. Lieutenant General Horoho,
6 as Optum prepares for the rollout of the community care
7 network in Georgia in two weeks, can you share what outreach
8 has been done with veterans to talk about this transition
9 and to prepare them?

10 Lieutenant General Horoho. Thank you, Senator. Our
11 outreach primarily is with the providers and building the
12 network, and then the VA actually is reaching out to the
13 veterans. And so from our outreach with the providers is we
14 reach out to them, we explain what the network--the
15 responsibilities of the network.

16 We have online training so that they understand that
17 training, they understand the culture of the veteran. We
18 have online training in a portal that they can access that
19 will show them about Psych Hub, because of the high suicide
20 rates, so we try to address that right up front. And we
21 have many other trainings that are there.

22 And then we do in person, meeting with the contractors
23 and the providers that are coming in, and then we have the
24 call center in which they can call into as well. We are
25 looking forward to actually serving your veterans in your

1 area.

2 Senator Loeffler. Right. Thank you.

3 Lieutenant General Horoho. Thank you.

4 Chairman Moran. Anything further, Senator Loeffler?

5 Senator Loeffler. Nothing further. Thank you.

6 Chairman Moran. Senator Tillis.

7 Senator Tillis. Thank you, Mr. Chairman. Thank you
8 all for being here. Mr. Atizado, I want to ask you a
9 question. I know you said in your opening statement you
10 were vehemently opposed to the copay for urgent care.

11 And I guess the question, in North Carolina, since the
12 MISSION Act was implemented, I think we are ahead of every
13 other state, adjusted for population. We are at nearly
14 10,000 urgent care visits since it was implemented back in
15 June. And I understand it is a \$30 copay after the first
16 three--is that correct?--the first three urgent care visits
17 in a given calendar year?

18 Mr. Atizado. So yes, sir. The copayment schedule
19 includes that. There are some veterans that have to pay on
20 their first visit.

21 Senator Tillis. Disability and other factors come into
22 play. Is that correct?

23 Mr. Atizado. Yes, sir.

24 Senator Tillis. Service related or not?

25 Mr. Atizado. Yes, sir.

1 Senator Tillis. So is the concern with the copay, is
2 it more where that could lead to other policy decisions, or
3 just on its face you think it is inappropriate?

4 Mr. Atizado. Sir, so on its face we think it is
5 inappropriate, and there are a number of reasons, a couple
6 of which I will bring to your attention now. When a veteran
7 is trying to engage a complex health care system, the more
8 standard it is for that patient, the better. So they start
9 having to engage a different part of their health care
10 benefit and having to determine whether or not they have to
11 pay copayments, that adds to a little bit of that confusion,
12 for one. And really the more important one is the principal
13 nature of that.

14 Senator Tillis. Yeah. Well, that is what I was
15 wondering. I am just trying to figure out, on the one hand
16 you want to provide that benefit. On the other hand you
17 also want to make sure the lowest cost, high quality
18 provider that can provide whatever care is in plan. I am
19 assuming that was some of the rationale behind it, but that
20 is something I will look into a little bit later.

21 Tell me a little bit about what you are doing. You
22 guys do great work and you have helped a lot of veterans
23 through several transitions--PC3, VA Choice, and now
24 MISSION. What are you all doing engaging--in your VSO, what
25 are you doing and what can we learn, what other VSOs could

1 do to help with these transitions?

2 Mr. Atizado. So I think what we are getting ready to
3 do is do a survey of our members. That is going to be a
4 point in time, and I think we are going to do this in a
5 recurring event.

6 But I think the first thing that should be done is for
7 us to do some inreach with our members to find out, in a
8 general sense, how they are experiencing this program. I
9 can tell you that there are some parts, as mentioned in my
10 testimony, where they are feeling some disruptions. We feel
11 some of them are quite unnecessary.

12 And once we get the sense of how it is operating, how
13 they are experiencing, then we will take this to VA and see
14 whether or not they are, in fact, identifying and measuring
15 these issues, and then fixing them, in a systematic way.
16 Because doing one-offs, this is an evolution that is going
17 to be going for years. I think that would be a little bit
18 better approach.

19 If I can just go back real quick to the urgent care
20 benefit, we were very instrumental. We worked with Senator
21 Cramer and this Committee on that provision in the bill.
22 Our proposal at the time was to mimic what DoD's Defense
23 Health Agency was doing with regards to the urgent care
24 benefit, because it would reduce their overall cost in other
25 areas.

1 How the Defense Health Agency did this was they used a
2 nurse advice line to help manage that need. They would
3 direct the patient to the appropriate venue, preferably the
4 least costly and one that is most responsive to the need,
5 but that is not the approach the VA took on this.

6 Senator Tillis. That is something we should talk more
7 about. In my remaining minute, it is less of a question.
8 TriWest has a larger network in Region 1, but larger does
9 not necessarily mean that Optum needs to get to that point.
10 What we will be tracking, as you go through the
11 implementation, are any unserved or underserved areas within
12 North Carolina. It sounds like the analytical approach you
13 are using to figure out where to go to get additional
14 providers should stay ahead of that, but, you know, expect
15 us to continue to reach out and see any areas that may be
16 one-offs. But I hope that in response to the Chairman's
17 question, that you are going to stay ahead of it.

18 I will also tell you that I make an offering several
19 times a year to any provider whose bills are not getting
20 paid on time in North Carolina. They are a constituent and
21 we treat it like casework. So I am glad to hear that you
22 are doing a good job on reimbursements. That is critically
23 important.

24 And I am over, but take rate, when you do your
25 analytics you identify another provider that you need to get

1 into the system. What is your success generally in getting
2 that on board?

3 Lieutenant General Horoho. Actually, we are having a
4 very high success rate. There are some academic affiliates
5 that it takes a longer process to get them in, and that is
6 probably where we see the longer timeline. When we see
7 individual ones, they tend to come into our network a little
8 bit easier.

9 Senator Tillis. Well, in any instance where you are
10 looking at a provider in North Carolina and we can help, let
11 me know.

12 Thank you, Mr. Chair.

13 Lieutenant General Horoho. Thank you, Senator.

14 Chairman Moran. Thank you, Senator Tillis. Senator
15 Sinema.

16 Senator Sinema. Thank you, Mr. Chairman, and thank you
17 to our witnesses for being here today, especially to my
18 friend David McIntyre, CEO of TriWest, and of course a proud
19 Arizonan.

20 We are, in large part, here today because in 2014, the
21 Phoenix VA Medical Center was at the center of a national
22 scandal in which veterans experienced dangerously long wait
23 times for medical care. That crisis led to the Choice
24 program and now the community care network established under
25 the MISSION Act.

1 The VA has made steady progress improving transparency,
2 wait times, and access to care, but much more work needs to
3 be done. I am extremely concerned about the time it takes
4 for an appointment to be scheduled after a VA clinician has
5 referred a veteran for community care and the processes that
6 contribute to that delay. According to VA data provided to
7 the Committee in December, the national average is 27 days
8 between a VA clinician referring a veteran for community
9 care to the scheduling of a veteran's appointment. The
10 average in Arizona is about 25 days across our three VA
11 health systems, and that is unacceptable.

12 So those data do not account for the wait time between
13 making the appointment to actually seeing the community care
14 provider. These delays have serious consequences for the
15 quality of care and experience that veterans and their
16 caregivers have when engaging with the VA.

17 For example, Sharon Grassi is an Arizonan, an Elizabeth
18 Dole Foundation fellow, and a caregiver to her son, Derek,
19 an Army veteran who served from 2006 to 2015. He returned
20 home with spine injuries, post-traumatic stress disorder,
21 traumatic brain injuries, and more. Sharon worked closely
22 with my staff outlining the challenges she has had moving in
23 and out of the Choice program, and now the community care
24 network.

25 In one of her more recent challenges, Derek's VA

1 provider referred him to community care because the VA did
2 not have a specialist he required. But when the order was
3 reviewed within the VA, it was modified without consulting
4 the original clinician and Derek was not assigned to the
5 specialist. This created confusion, delays, and deep
6 frustration for Sharon and her family.

7 In Sharon's words to me, "The order had been modified
8 without talking to Derek's doctor, without researching his
9 case, understanding the diagnosis, or determining the
10 capability of the facility. In the VA system a doctor's
11 order is transferred to a purchased care team, forwarded to
12 a department head, and given to a voucher examiner before
13 being approved for care, and during this process clinically
14 necessary care is delayed, modified, dropped, or lost. When
15 community care is authorized, communication between
16 providers is stunted, record management is horrible, and
17 record-sharing a dysfunctional mess."

18 Sharon praised the Phoenix VA and so many of the
19 providers who have supported Derek, but voiced frustration
20 with the process. She ended her letter to me with relief,
21 because their petition to the Army to change Derek's
22 discharge to medical was granted. He will now use Tricare
23 services moving forward and not the VA.

24 The VA has a real problem when a caregiver or a veteran
25 are excited to be out of the system and receiving care

1 somewhere else.

2 So I have got several questions now for our panel. My
3 first is for Mr. Atizado. What is your understanding of the
4 VA's process when a VA clinician refers a veteran into the
5 community care network, and what are you hearing from your
6 members about that process?

7 Mr. Atizado. So, Senator Sinema, thank you for that
8 question. It is disappointing to hear that situation you
9 just described. Unfortunately in our casework it is not an
10 isolated incident. It is absolutely--it is infuriating to
11 hear that a veteran who has agreed on a treatment plan with
12 their provider is changed by some faceless individual. That
13 should not happen. I am sure if you were to ask VA that
14 they would say that that should not happen as well, but the
15 problem is that it does.

16 I will be honest with you. I do not know what the
17 process is now, because of how community care has changed
18 over the last several years, not to mention there are still
19 a couple of authorities out there which has different
20 processes in place, and now we are talking about another
21 change in how VA does their business, when referring
22 veterans out in the community.

23 But that should not be the case. That expectation
24 should be preserved. Senator Tester asked about what
25 information veterans would need, and I think that really

1 comes down to that first question, is that VA provider needs
2 to sit with that veteran and know what they want and what
3 they need. You want to talk about veteran-centric? That is
4 it. When they agree on that treatment plan the veteran is
5 not only encouraged to comply with that plan but somehow VA,
6 in this particular instance and in others, does not. I do
7 not understand it.

8 Anyway, I apologize. Thank you.

9 Senator Sinema. No apology is needed. I think we all
10 share this frustration.

11 Mr. Chairman, my time has expired. I do have further
12 questions for members of the panel. I will just submit
13 those.

14 Chairman Moran. Thank you very much.

15 Senator Sinema. Thank you.

16 Chairman Moran. We are going to do a second, hopefully
17 relatively quick round. Let me--in regard to Senator
18 Sinema's question, and particularly again while the doctors
19 from the VA are here, I think an issue on the wait time is
20 that the VA considers the wait time not to start--in other
21 words, do they comply with the number of days--it does not
22 start until they schedule the appointment. And the issue in
23 my view should be the wait time begins when they make the
24 decision for the referral. So we need to make certain that
25 there is not a significant gap between the decision to refer

1 and then the scheduling of the appointment, which then
2 perhaps, under somebody's theory, extends the amount of time
3 in which you are either in compliance or not.

4 I have a question, which causes me to pull up my
5 iPhone. I looked something up because I have tried for a
6 decade. The conversation about mental health--maybe this
7 was Senator Blumenthal--we have, in Kansas, and perhaps it
8 is true in other states, we have something called community
9 mental health centers, and they are created by statute.
10 They are the gatekeeper for our state hospitals, but most
11 importantly they provide mental health services in the
12 community.

13 According to their website, the way they are defined is
14 "a community mental health center are charged by statute
15 with providing community-based, public mental health
16 services safety net. In addition to providing the full
17 range of outpatient clinical services, Kansas' 26 community
18 mental health centers provide comprehensive mental health
19 rehabilitation services such as psychosocial rehabilitation,
20 community psychiatric support and treatment, peer support,
21 case management, and attendant care."

22 I have tried for a decade, in fact, before Choice and
23 then under Choice, and now under MISSION, to make certain
24 that a community mental health center qualifies for a
25 referral from the VA for mental health services. I ran out

1 of time to ask the VA this question, but are those community
2 mental health centers being contacted? Are they being
3 offered the opportunity to be a provider in the network?
4 And, I guess finally, the reason this is so important is
5 timing for all health care is critical, but in today's
6 efforts to reduce suicide requires providing mental health
7 services quickly, and I assume where a person lives.

8 I heard what Dr. Stone said about wrapping people in
9 other people, and it is not always about the mental health
10 professional. It is about being surrounded by people who
11 are going to care for you. Our community mental health
12 centers do that every day for Kansans and they do it in the
13 most rural settings of our state. Can I be assured that
14 they are being included in this network and can provide
15 services under MISSION for veterans?

16 Mr. McIntyre. So Mr. Chairman, if you look at the
17 network that we constructed over the last number of years,
18 many of them are in the network that we have, and as we set
19 for CCN the next network in the states that will be
20 responsible for we will be porting them over. Many of them,
21 though, had direct contracts at one point with VA, because
22 some of this care used to move directly. Now it is moving
23 through a consolidated network.

24 In fact, in the state of Montana, Senator Tester's
25 staff, myself, personally, and the VA team on the ground are

1 going to meet together in Montana with the four facilities
2 that fall under that definition, because their contract
3 directly is aging out and we will be bringing them together
4 into the footprint of the network for Montana as we map
5 demand against supply.

6 The last thing I would say is you are right. The
7 other Senators that have articulated this were right. It is
8 about human connection. And the bottom line, at the end of
9 the day, is what people say that did not commit the act of
10 suicide but thought about it, I did not do it because I saw
11 someone or I heard someone or I felt like I needed to be
12 there for someone that was on the other side.

13 We do a lot of mental health appointing in this space
14 for VA. We also run a stress program that we built for the
15 Marine Corps years ago. We have never lost a Marine through
16 that program. We are in the process, as our contribution to
17 suicide prevention, of marrying those two pieces together so
18 that appointing will not just be appointing, it will also be
19 a place that people can go to have lifelines. And we are
20 going to build a 24/7 apparatus against that, just like what
21 we operate for the Marine Corps.

22 Chairman Moran. Yes, ma'am.

23 Lieutenant General Horoho. Senator, if I could just
24 share, actually, a story. You know, we have our call center
25 and our call center is actually for providers and the VA

1 staff, for any questions that they have got. Well, we had a
2 veteran that called the call center, and one of our techs
3 that answered the phone was talking and realized that he
4 seemed very, very stressed, and started engaging him in
5 conversation. During that conversation, he actually shared
6 that he had a plan to kill himself and had the intent to do
7 that. She was able to be decisively engaged with him, got
8 him care, and actually saved a life.

9 So when we talk about trying to prevent suicides, it
10 truly is a comprehensive touch point. It is that personal
11 connection. It is making sure that everybody that is
12 serving our veterans, or part of community care, understands
13 the personal engagement and understands warning signs of
14 someone who either has mental, physical, spiritual,
15 emotional, or financial stressors, because all of that plays
16 into someone when they start feeling hopeless.

17 Chairman Moran. Thank you. In regard to--I appreciate
18 that story and it is--I mean, humans, as we are, we need
19 somebody who loves and cares for us, and it is important. I
20 would ask you to follow up with me about the issue of
21 community mental health centers in Kansas and being in the
22 network.

23 Finally, and my time has expired as well, but I want to
24 say that our experience--there are 125 hospitals in Kansas.
25 I visited all of them. I do it on an ongoing, continual

1 basis. And I am always touting the Choice program as an
2 option for particularly those rural hospitals to help meet
3 the needs of their veterans. It does not appear to me that
4 many of them know about the MISSION Act. They have had
5 experiences with Choice. Some of them decided not to
6 participate--continue to participate in Choice because of
7 lack of payment, inability.

8 Mr. McIntyre was very helpful in making sure our
9 hospitals were reimbursed at a Medicare rate sufficient to
10 cover the cost of providing the service, as they are under
11 Medicare, because of the nature and size of their hospital.

12 But I would encourage greater efforts, by both the VA
13 and the TPAs, to have outreach and convince the provider
14 that it is something that they can afford to do, because
15 they want to do it.

16 And then, finally, we have discovered, and we need to
17 take this up because I think with our VISN, because VA's
18 outreach is occurring at the state and local level, the
19 local level as compared to the central office, we have lots
20 of veterans who have little information or understanding of
21 MISSION, and it is always the surprising thing. It is a
22 significant role that VSOs play in trying to get information
23 and opportunities understanding to veterans.

24 This change is something that I still think that many
25 veterans do not know what their options are, within the VA

1 or the VA's referral to the community.

2 Senator Tester.

3 Senator Tester. Thank you, Mr. Chairman, and then what
4 further complicates that situation are the veterans out
5 there that do not use the VA and are not apprised of those
6 services, and, quite frankly, it turns out bad.

7 I would say this, generally. The person, the employee
8 that did what that employee did needs to be commended,
9 because a lot of folks would have said, "Gee, this is not in
10 my job description, so what the heck." And so I just--when
11 you get people like that, they need to know that they have
12 done a good job, and in a job that oftentimes many of us
13 would not have done. And so I just think that is important.

14 Dave, I want to talk about providers getting paid. We
15 both know it is a key component. If you are going to have
16 folks in the network they need to get paid in a timely
17 manner. We have both heard concerns in Montana about late
18 payments. Could you explain to me the process for paying ER
19 claims and non-ER claims? Are they the same? And if they
20 are not the same, what is the difference?

21 Mr. McIntyre. Yeah, you bet. Great question, and
22 there is no question about the fact that when you order came
23 from somebody you are supposed to pay for it, right, and on
24 time, and accurately.

25 We have some challenges between us and VA at the moment

1 around emergency room care and the claims related to that.
2 The claims for emergency room care were directed to come to
3 us as a corporation for the purpose of paying the network
4 providers that we have in network, which is a large network
5 across the country, for emergency room care. You cannot pay
6 those claims without the actual authorization itself from
7 VA.

8 And so we and VA are in the process of discussing right
9 now what do we do about this? How do we make sure that
10 those things are going to be properly processed? Those
11 discussions are underway? They are very accelerated. There
12 was a very late-night conversation two nights ago between
13 myself and the COO for that part of the system in VA for an
14 hour. We were looking at options that were viable. What I
15 told VA is I am not sending those back. I am not denying
16 them. We will go red on performance before we will send
17 things back and put the providers in a do loop on the other
18 side.

19 So it is important that this ER stuff is getting
20 handled differently than it was historically. I think
21 people were very well intentioned about what they were
22 thinking might make sense, but it is a process piece that
23 needs to catch up so that we can make sure that we get this
24 right.

25 Senator Tester. Okay. Thank you. And are you getting

1 everything that you need from the VA, and can you tell me
2 what the problem is and whether the providers--what kind of
3 timeline for improvement?

4 Mr. McIntyre. So in terms of ER?

5 Senator Tester. Yeah.

6 Mr. McIntyre. I was very gratified to get a call two
7 nights ago from the senior leadership to say, "Are you
8 available?" And we were on the phone from 9:30 to 10:30 at
9 night. I know those people personally because we have done
10 a lot of work in the claims processing space over the last
11 couple of years. Dr. Matthews has been directly engaged, as
12 has Dr. Stone, and I am confident, based on our collective
13 track record, that we will figure out the right answer. We
14 will get this line unkinked, and it will not get kinked
15 again.

16 Senator Tester. Good, and thank you, and I once again
17 want to thank you, as I did the first panel, about being
18 here. I appreciate you guys' input. As you know, and as we
19 all know, quite frankly, good communication is the key. And
20 if we have good communication and we know what the problems
21 are I think this Committee will work to try to solve them.

22 Adrian, I appreciate your testimony and I appreciate
23 the fact that we can do better, and I am talking about we,
24 the VA, can do better, with talking to the veteran service
25 organizations to make sure they are meeting the needs. I

1 have said it many times. We take our direction from the
2 veterans, and, quite frankly, we need to pay attention to
3 what they are saying if we are going to meet their needs.
4 And I thank you for being on the panel.

5 Chairman Moran. Senator Tester, thank you. We are
6 just about to wrap up. So that Senator Tester does not have
7 the last word I have something more to say. But his comment
8 is the precipitating factor for saying this about veterans
9 who are not in the system.

10 So our first effort at trying to provide for Kansans
11 who live long distances from a VA hospital, again, a
12 congressional district the size of Illinois, that had no VA
13 hospital, was outpatient clinics. And we were successful in
14 getting these outpatient clinics in lots of places, in a
15 significant number of places, across Kansas.

16 In my hometown of Hays, the VA opened an outpatient
17 clinic. The VA estimated that 1,200 veterans would access
18 care at that clinic. Within six months, the number was
19 2,400. And what the difference was is the VA estimated how
20 many veterans in northwest Kansas are driving to Wichita to
21 access care, who will now stop in Hays, which is 2 ½ hours
22 closer than Wichita, to where many of them live, and access
23 care through the outpatient clinic.

24 What was not taken into account were the veterans who
25 were accessing care nowhere. And so the VA--we, as a

1 committee, you, as third-party administrators--have a
2 significant--I would add the VSOs have a significant
3 opportunity here to make sure that fewer and fewer people
4 are in that category of getting care nowhere. And so I
5 offer to you and to the VA and to all the VSOs our help in
6 trying to make sure we get the opportunity available to
7 people who otherwise receive no service from the VA, but are
8 entitled, are eligible.

9 So it is a constant effort. And again, I have been
10 surprised my entire time in dealing, in having relationships
11 with veterans, how many of them do not know what they are
12 eligible and entitled to do.

13 Mr. McIntyre. Sir, as you work the question of
14 education, and everybody else works that at your side, what
15 I would say is the way we collectively approached urgent
16 care and the construction of that is exactly the way you
17 need to construct the network backbone, whether it is direct
18 system or whether it is purchased on the outside.

19 And what we did is we took a set of mapping tools, and
20 we looked at demand ratios. We looked at the actual address
21 of a veteran, and we looked at the footprint of where the
22 locations were for providers. And then by ratio we
23 developed what we felt like the network footprint needed to
24 look like for urgent care.

25 Today, more than 90 percent of veterans have access to

1 urgent care within 30 minutes of their house. That was the
2 requirement. And so that is the same approach we have taken
3 to refine the current network, and the approach that we are
4 going to be taking to the core network.

5 And I believe, listening to General Horoho talk about
6 the approach that they are taking to try and assess and
7 figure out what the need ultimately is going to look like in
8 the territory that they are walking into, that she will
9 arrive at a place that is similar to where we are. We have
10 a little bit of an advance run because we have been at this
11 the hard way for the last six years, and we, in VA, have
12 assessed what that demand profile looks like, where the
13 locations are, what kinds of gaps there are, and we are
14 going to have that at the core of how we are doing network
15 construction for Region 4.

16 Chairman Moran. General Horoho, just like I cannot let
17 Senator Tester have the last word, I give you the
18 opportunity to make sure that Mr. McIntyre does not either.

19 Lieutenant General Horoho. Thank you, Mr. Chairman.
20 Probably the happiest I have been all day.

21 [Laughter.]

22 Lieutenant General Horoho. What you raise is such a
23 critical issue, and I just want to raise it up a little bit
24 to a higher level.

25 So about a year and a half ago we looked at doing an

1 executive development program, and one of the ideas that we
2 looked at was individuals that are dual eligible for
3 insurance, right, that are getting commercial insurance but
4 are also eligible for VA and disabilities, and they do not
5 even know they are.

6 And so we actually put together a program and looked at
7 it, and one of the things that we found is we fail within
8 the commercial sector to ask someone, "Are you a veteran?
9 Have you served?" Because when you do that it changes the
10 conversation in how you provide care.

11 The second thing, and probably one of the most powerful
12 stories that we shared across our company, is one
13 individual, an Air Force veteran, in his 70s, had never ever
14 applied for disability, did not even know what his
15 opportunities were. We talked with him. They connected him
16 with the VA. He went through the process. He ended up
17 being able to get medication that he could not afford when
18 he did not have his disability, and actually him and his
19 wife made a decision who was going to get medication. He
20 got the medication that went from \$400-something a month
21 down to about \$4 a month, and he realized that he had the
22 eligibility for burial and insurance.

23 It completely changed their lives at the age of 70, and
24 I think that is an example, when we talk of this shadow
25 population that has given so much to our country, and they

1 have not tapped into all that they are eligible for.

2 Chairman Moran. General Horoho, thank you very much
3 for that example. It is something that I do not know that I
4 had thought about, is the relationship that we--too often we
5 separate disability and health care into two separate
6 components, and the two are, in my mind, in people's minds,
7 unrelated. But there is a huge connection between your
8 disability and your health care well being. So I appreciate
9 that.

10 Mr. Atizado, one of the things that I take from this
11 hearing is in this outreach the importance of making certain
12 that veterans understand this is not just promoting
13 community care. This is about promoting what is in the best
14 interest of the veteran, that he or she, a decision he or
15 she and their health care provider at the VA make, and the
16 idea that we are not talking about that you are eligible.
17 If we are not talking about that you are eligible for care
18 to continue within the VA, without a referral outside that
19 is a significant error on our part.

20 And I will work on my communication skills so that we
21 make certain that the options are available, not to be
22 decided by the person who is providing the information but
23 by the veteran and his health care provider determining what
24 is in their best interest, as the MISSION Act requires.

25 Senator Tester. Not to let you get the last word in,

1 but part of this--I mean, it is really a good point, and
2 once again thanks for being here, the folks from the VA,
3 because you could have a person that is scheduling these
4 appointments, that says it is a hell of a lot easier to
5 throw them in the community and then I really do not have to
6 worry about them anymore. So this is really an important
7 point to be addressing here today.

8 And so I just wanted, once again, Mr. Chairman, thank
9 you for your good looks and your leadership.

10 Chairman Moran. You are using credibility.

11 [Laughter.]

12 Chairman Moran. And a point to follow that is Dr.
13 Stone talking about incentives about referrals. That is,
14 again, something I think is very important, the idea that
15 budgetarily there may be an incentive to send somebody so
16 that it is somebody else's problem, not how it gets paid.

17 I will conclude. I would ask the witnesses, is there
18 anything that you want to make sure that is on the record?
19 Do you want to say anything, correct anything, something
20 that we failed to ask that would be of value to this
21 hearing?

22 If not, we are going to conclude the hearing. Members
23 have five days in which to submit additional statements or
24 questions for the record, and we would appreciate your
25 prompt response to those questions.

1 With that, the hearing is adjourned.

2 [Whereupon, at 11:59 a.m., the Committee was

3 adjourned.]

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